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## STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

**Day:** Thursday  
**Date:** 17 August 2023  
**Time:** 2.00 pm  
**Place:** Committee Room 1 - Tameside One

Item No.	AGENDA	Page No
1.	<b>APOLOGIES FOR ABSENCE</b> To receive any apologies for the meeting from Members of the Panel.	
2.	<b>DECLARATIONS OF INTEREST</b> To receive any declarations of interest from Members of the Panel.	
3.	<b>MINUTES</b> The Minutes of the meeting of the Strategic Planning and Capital Monitoring Panel held on 22 June 2023 to be signed by the Chair as a correct record (Minutes attached).	1 - 8
4.	<b>PERIOD 3 2023/24 CAPITAL MONITORING REPORT</b> To consider a report of the First Deputy (Finance, Resources & Transformation) / Director of Resources.	9 - 16
5.	<b>CAPITAL PROGRAMMES FOR GROWTH DEPARTMENTS</b> To consider the attached report of the First Deputy (Finance, Resources and Transformation)/Executive Member (Climate Emergency and Environmental Services)/Executive Member (Inclusive Growth, Business and Employment)/Executive Member (Planning, Transport and Connectivity)/Executive Member (Towns and Communities)/Director of Place.	17 - 30
6.	<b>CAPITAL PROGRAMME – OPERATIONS AND NEIGHBOURHOODS (PLACE)</b> To consider the attached report of the Executive Member (Climate Emergency and Environmental Services)/Executive Member (Planning, Transport and Connectivity)/Assistant Director (Operations and Neighbourhoods).	31 - 50
7.	<b>ADULTS CAPITAL PLAN 2022/2023 AND 2023/2024 UPDATE</b> To consider the attached report of the Executive Member (Adult Social Care, Homelessness & Inclusivity)/Director of Adult’s Services.	51 - 66
8.	<b>EDUCATION CAPITAL PROGRAMME - UPDATE</b> To consider the attached report of the Executive Member ((Education,	67 - 80

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From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Democratic Services, to whom any apologies for absence should be notified.

Item No.	AGENDA	Page No
	Achievement and Equalities)/Director of Place/Assistant Director of Education.	
9.	<b>CHILDREN'S SOCIAL CARE &amp; EARLY HELP CAPITAL Q1 MONITORING REPORT</b>	81 - 84
	To consider the attached report of the Deputy Executive Leader/Assistant Director (Children's Services)/Assistant Director (Early Help and Partnerships).	
10.	<b>URGENT ITEMS</b>	
	To consider any additional items the Chair is of the opinion shall be dealt with as a matter of urgency.	

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From: Democratic Services Unit – any further information may be obtained from the reporting officer or from Louis Garrick, Democratic Services, to whom any apologies for absence should be notified.

## STRATEGIC PLANNING AND CAPITAL MONITORING PANEL

22 June 2023

**Commenced: 14:00**

**Terminated:14:40**

**Present:** Councillors Cooney, Bray, Dickinson, Fairfoull, Feeley, McNally, McLaren

**In Attendance:**

Julian Jackson	Director of Place
Alison Stathers-Tracey	Director of Children's Services
Ashley Hughes	Director of Resources
Emma Varnam	Assistant Director of Operations and Neighbourhoods
Tracey Harrison	Assistant Director of Adult Services
Ben Middleton	Assistant Director of Strategic Property
Catherine Moseley	Head of Access Services
Damien Cutting	Economic Growth Lead

**Apologies for Absence:** Councillors North and Boyle

### 1 DECLARATIONS OF INTEREST

There were no declarations of interest.

### 2 MINUTES

The minutes for the Strategic Planning and Capital Monitoring Panel meeting on the 16 March 2023 were approved as a correct record.

### 3 2022/23 CAPITAL OUTTURN

Consideration was given to a report of the First Deputy (Finance, Resources & Transformation) / Director of Resources. The report sets out the capital outturn position for the 2022/23 financial year. The detail of this monitoring report was focused on the budget and expenditure for fully approved projects in the 2022/23 financial year. Capital Programme expenditure for the year was £21.366m against an approved budget of £24.339m.

It was reported that the current capital programme (2022 – 2025) included £19.040m of schemes which would need to be funded from Capital Receipts and existing Capital Reserves; £14.340m was required for approved schemes and a further £4.700m for earmarked schemes. The current programme assumes £15.410m could be achieved in Capital Receipts from assets approved for disposal and therefore £3.630m would be required from Capital Reserves.

There were Capital Reserves available of £4.974m at the end of the financial year, of this £3.448m related to reserves held for specific schemes, Godley Green Garden Village and Stalybridge Heritage Action Zone. The remaining £1.526m was held in a general capital reserve. £2.039 of the specific capital reserves were used to fund expenditure on the relevant schemes. £1.786m of the general capital reserve was used to fund the remaining spend, leaving only £0.022m available for future years spend.

Due to the low level of capital receipts achieved in 2022/23, it had had a significant effect on the level of reserves available to fund capital expenditure going forward. Approved and earmarked schemes already in the capital programme for future years were reliant on £14.838m of capital receipts and reserves and therefore securing capital receipts will be vital to ensure the programme can be funded. Careful monitoring of progress in realising capital receipts must be undertaken to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line

with projections.

## **RECOMMENDED**

**That the Executive Cabinet be recommended to:**

- (i) Note the Capital Outturn position.**
- (ii) Approve the £2.998m slippage on the Capital Programme for 2022/23 and its proposed re-profiling into the current 2023-24 financial year.**
- (iii) Note the funding position of the Capital Programme.**
- (iv) Note the changes to the Capital Programme.**
- (v) Note the updated Prudential Indicator position.**

## **4 ADULTS CAPITAL PLAN 2022/2023 UPDATE**

Consideration was given to a report of the Executive Member for Adult Social Care, Homelessness and Inclusivity/Director of Adult Services. The report provided an update of the developments in relation to the Adults Capital Programme for schemes previously approved and still underway and the usage of the wider Disabled Facilities Grant including the housing adaptations budget.

The Assistant Director for Adult Services delivered an update on the Disabled Facilities Grant and other related adaptations funding.

In regards to the contract for the provision of Adaptations for Disabled People and Home Repairs for Vulnerable People. The response to Lots 3, 4 & 5 in the bidding process was very low, leaving the number of contractors in Lots 4 & 5 inadequate. As a result, it was confirmed with STAR Procurement that it would not be possible to run competitive quotes. In Lot 3 there was no qualified electrical contractor to carry out the Visual Impairment work so this could not be let. Following discussions between Adults Commissioning, Housing Adaptations and STAR Procurement, it was decided that it would not be practical or beneficial to the Council to let these three Lots.

An update to this effect was deposited onto the Chest to advise bidders that the Council was not awarding Lots 3, 4 & 5. Lots 4 and 5 would continue with the current option of works being procured via the Chest. Lot 3 could have to be retendered as an individual contract for the provision of electrical and Visual Impairment work. Discussions with STAR Procurement continued.

Due to the delay to the award, an extension was required and a report had been drafted by the Housing Adaptations Manager to extend the current contract to 30 November 2023. For the remaining Lots, an award report was due to be completed by the Housing Adaptations Manager for presentation to Executive Cabinet to request the approval to award to Lots 1A, 1B and Lot 2. These Lots comprise the bulk of the adaptation works.

On the contract for the delivery of lifting and hoisting equipment, this was a joint contract between Tameside MBC and Oldham MBC with Oldham acting as lead LA. The contract for the period 1 June 2018 to 31 May 2023 was currently out to tender with a closing date of early June. Unfortunately, delays with Oldham's processes had meant this tender was behind schedule. The current contract was due to expire on 31 May 2023 and as such an extension would be required which Oldham MBC was leading on. Oldham had confirmed that the extension would be for six months to 30 November 2023. An extension report had been drafted by the Housing Adaptations Manager and advice from STAR Procurement was being sought.

It was reported that the inspection, service, maintenance and repair contract was currently out to tender with a closing date of 3 July 2023. This was a joint contract between Tameside MBC and Oldham MBC with Tameside acting as lead LA. Due to the previous issues reported on the contract for the delivery of lifting and hoisting equipment, this was also behind schedule and would require an extension. The Housing Adaptations Manager had drafted a report with a request to extend the current contract to 30 November 2023. If the extension is approved the new contract would be for the period 1 December 2023 to 30 November 2027 and would not be required to be renewed.

## **RECOMMENDED**

**That Executive Cabinet be recommended to:**

- (i) **Note the progress updates of the Adult Services capital programme.**
- (ii) **Approve the additional budget allocation of £0.039m via the Adult Services Community Capacity grant reserve to finance related IT system upgrade expenditure as referenced in section 1.2. The additional sum to be included in the 2023/24 approved capital programme.**
- (iii) **Approve the inclusion of the 2023/24 Disabled Facilities Grant allocation of £2.849m to the 2023/24 approved capital programme.**

## **5 CHILDREN'S SOCIAL CARE CAPITAL SCHEMES OUTTURN REPORT**

Consideration was given to a report of the Deputy Executive Leader (Children and Families)/Assistant Director Children's Services. The report provided an update on the Children's Social Care Capital Scheme Outturn for 2022-23 and set out details of the major approved capital schemes in this service area.

Members were reminded that as reported on the 16 March 2023, the purchase of a respite property did not conclude due to the report on title and the service conclusion that the property would not be fit for the purpose it was intended. The delivery of edge of care respite would now form part of the work Salford City Council were undertaking as Sector Led Improvement Partners, commissioned by the DFE, which would inform our future model and provision of in-house children's homes. The way forward on capital spend would also be influenced by the Governments response to the Independent Review of Children's Social Care (Stable Homes Built on Love), that included proposals to establish regional commissioning care co-operatives. Proposals for effective spend linked to building good quality, local Children's Home capacity would likely lead to spend of this budget in the second half of 2023-24.

It was stated that Boyds Walk was a Children's Home for children with disabilities requiring long term and short-term care. The property from which the service operates was not fit for purpose. The property had significant health and safety, safeguarding and Children's Home Regulation deficiencies and Ofsted, Fire Service and Children's Services senior management were all of the same opinion that an urgent replacement was required. On 26 October 2022, Cabinet passed a resolution for a new build replacement for Boyds Walk on the former Flowery Field Infant School vacant site. A bid to the DFE Children's Home Capital Programme funding opportunity was successful (£1.6m).

The start of the project had been delayed due to the DFE requirement for formal consultation on the appropriation of land (former Infant School site). The progress of the project had slowed because of the need for a decision on the appropriation of the site, which had been granted by the DfE in recent weeks, which meant the project could now progress.

## **RECOMMENDED**

**That the Executive Cabinet be recommended to note the 2022-23 Capital Expenditure Outturn position and approve the budget slippage.**

## **6 IT CAPITAL PROGRAMME**

Consideration was given to a report of the First Deputy (Finance, Resources and Transformation) / Director of Resources.

In regards to the Digital by Design (DbD) programme approved in March 2016, there has been £1,000 of spend in 2022/23 but the remaining budget of £14,000 was not required. There are no current projects that would draw on this budget.

It was reported that the Capital scheme for Fibre Infrastructure (£1.725m) approved by Executive Cabinet in December 2017 to construct the resilient figure of 8 fibre network to connect 22 key

Council sites and a further 30 health sites. All these works were now complete and grant claims submitted and paid. In January 2018 the DCMS announced a second round of LFFN funding. Greater Manchester Combined Authority coordinated a pan-Manchester £23.8m bid involving 10 Local Authorities, Police, Transport for Greater Manchester and Greater Manchester Health & Social Care Partnership. The Tameside element of the successful bid was £2.5m and was based. All these works were now complete and grant claims submitted and paid. Apart from the £3,000 of residual costs charged to the Tameside Digital Infrastructure Fibre budget during 2022/23 no further capital budget is required at this time. The £3,000 would be funded as a Revenue Contribution to Capital (RCCO).

In regards to Microsoft Licencing, £1.362m was approved by Executive Cabinet in September 2019 to purchase second user on premise perpetual licences for replacement Microsoft desktop Office 2016 and associated software, server operating systems and SQL databases. £36,000 of the £50,000 budget for 2022/23 was spent, the remaining £14,000 would not be required. The remaining unspent budget of £0.260m in 2023/24 would not be required as all required licences had been purchased.

## **RECOMMENDED**

**That Executive Cabinet note the report and the details of the status of the schemes in the programme.**

## **7 CAPITAL PROGRAMMES FOR GROWTH DEPARTMENTS: UPDATE**

Consideration was given to a report of the First Deputy (Finance, Resources & Transformation) / Executive Member for Climate Emergency & Environmental Services / Executive Member for Inclusive Growth, Business & Employment/ Executive Member for Towns & Communities / Executive Member for Planning Transport and Connectivity/ Director of Place. The report provides an update on the delivery of Capital Projects in the Place Directorate in relation to Town Centres, Property and Planning.

The Director of Place delivered an update on the approved capital projects detailed in the report. In regards to Hattersley Station Passenger Facilities the main construction works to provide a refurbished and extended ticket office at Hattersley Railway Station were completed at the end of January 2023 with the official opening of the new ticket office on 16 February 2023. The scheme had a total budget of £750,000, funded from Growth Deal 2. The costs of materials required to deliver the scheme increased significantly from the original forecasts due to the impact of inflation. These cost increases had been mitigated as much as possible, however, the completed scheme had a total overspend of £1,493 on the original budget. The final invoices for £49,000 were received in late April/May 2023.

A report to the Hattersley Land Board on 30 November 2022 requested an additional budget of up to £30,000 via funding held in Council reserves on behalf of the Land Board. This would fund the scheme overspend of £1,493 and enable completion of the scheme at no additional cost to the Council's Capital Programme.

Members discussed the progress on Ashton Town Hall, the Economic Growth Lead provided an update. Survey work to establish a fixed price for the following elements of the Ashton Town Hall scheme had progressed significantly. Further intrusive surveys were now required to the roof and stone parapets, which require the provision of an external scaffold to facilitate safe access. Currently access to the roof was strictly limited due to the lack of an in situ "man-safe" system. The cost of the scaffold and associated site compound was currently being established by the LEP. In keeping with existing governance the cost of these elements would be met from the approved budget.

Questions were raised about the timescales for the programme and it was advised that the Council only had money to make watertight not to bring back into use and that funding had to be spent by March 2025. Members were advised that there was a report going to Board and this would be

shared with members in due course.

Further in regards to the Ashton Public Realm, Works on the Stage Two design had now been completed and approval to progress to the next stage, which included the detailed design of the scheme and the submission of a planning application, was granted at Executive Cabinet on 29 March 2023. Engagement sessions with key stakeholders, including market traders, would continue throughout this detailed design phase. It was proposed that construction on site would commence in early 2024, however, a further report outlining the conclusion of the detailed design works would be submitted to Executive Cabinet in November 2023 for final approval.

It was reported that approval to proceed with restoration of the roof at Stalybridge Civic Hall was given by Executive Cabinet on 26 April 2023. Works would start on site in August 2023 with completion scheduled for May 2024. Access to the building during the restoration period would be strictly limited which would require the temporary relocation of the existing occupants of the building to other sites in the Borough.

## **RECOMMENDED**

**That Executive Cabinet be recommended to**

- (i) Note the progress with regards to the schemes within the Place Capital Programme (Town Centres, Property and Planning) as set out in the report**
- (ii) Approve the allocation of £1,493 from the Hattersley Land Board, held in Council reserves, to fund the total overspend in relation to the works at Hattersley Railway Station.**

## **8 EDUCATION CAPITAL PROGRAMME UPDATE**

Consideration was given to a report of the Executive Member for Education, Achievement and Equalities / Assistant Director of Education/Director of Place. The report provided an overview and updated position on the Council's Education Capital Programme.

The Assistant Director of Education highlighted Basic Need Funded Scheme, School Condition Funded Schemes and High Needs Provision Funded Schemes with a Rag Status of Red to the Panel. In regards to the Alder High School front entrance. The SPV had given an update to inform the Council that there would be further delays due to them struggling to get refresh costs for the project from their subcontractors. These were required in order for the deed of variation to be completed. It was therefore unlikely that the works would be completed over the summer break although it was intended it would commence and the school would continue to be operational during the works. In the meantime, a project manager had been enlisted by Mitie, the facilities management provider for the PFI contract, to oversee and progress these works.

In regards to St Anne's secure entrance extension a further site visit had been undertaken by the Council along with Robertson's project team to discuss alternative options for the secure entrance due to the unaffordability of the previous designed scheme. To move this forward, a new design and planning permission would have to be submitted.

It was identified in the last condition survey that the whole roof at Corrie Primary needed upgrading due to its increasing deterioration. A roof survey had been undertaken to determine the varying conditions of the roofs and a tender package was in the process of being formulated which had now been put on hold. A budget of £0.500m had been approved for this scheme. Unfortunately, due to other critical roof works at another school that have recently come to light, this project would have to be reprogrammed. The Panel was asked to recommend to Executive Cabinet that this scheme was removed from the capital programme to allow the funding to be re-allocated.

The SPV which is the same for Alder has given an update to inform the Council that there will be further delays to the scheme at Pinfold Primary School: Support for pupil with special educational needs, due to them struggling to get refresh costs for the project from their subcontractors. These are required in order for the deed of variation to be completed. In the meantime, a project manager

had been enlisted by Mitie, the facilities management provider for the PFI contract, to oversee and progress these works

## **RECOMMENDED**

**That Executive Cabinet be recommend to APPROVE:**

- (i) School Condition grant for 2023/24 is updated to add £0.141m to the capital programme as detailed paragraph 2.7.
- (ii) The addition of £0.321m 2023/24 Devolved Formula Capital grant to the capital programme as detailed in paragraph 2.11.
- (iii) Additional funding of £0.200m for fire stopping works and replacement fire alarm at Oakdale Primary from Condition Grant funding as detailed in paragraph 4.13.
- (iv) Additional funding of £0.100m for asbestos removal, electrical rewire and redecoration works at Broadbent Fold Primary from Condition Grant funding as detailed in paragraph 4.14.
- (v) Funding of £0.350m for replacement roof works at Micklehurst Primary from Condition Grant funding as detailed in paragraph 4.16.
- (vi) Funding for provision of an automated gate at Cromwell High of £0.075m from Condition Grant funding and £0.025m school contribution as detailed in paragraph 4.17.
- (vii) A grant agreement for £0.720m is agreed with the New Bridge Academy Trust as detailed in paragraph 6.5 to expand temporary satellite provision at Hawthorns School from September 2023.
- (viii) The addition of £6,386 for the provision of a secure gate at St James Primary School for the resource base is agreed as detailed in paragraph 6.7, taking the total grant agreement amount for the scheme to £0.077m.

**That Executive Cabinet be recommend to NOTE:**

- (i) The balance of completed Basic Needs schemes budget underspends (£0.035m) is returned to the unallocated Basic Need fund as detailed in paragraph 2.3.
- (ii) The balance of completed School Condition schemes budget underspends (£0.071m) is returned to the unallocated School Condition fund as detailed in paragraph 2.8.
- (iii) The balance of completed High Need Provision schemes budget underspends (£0.114m) is returned to the unallocated High Need Provision fund as detailed in paragraph 2.13.
- (iv) The balance of completed Developer Contribution scheme budget underspends (£0.035m) is returned to the unallocated Developer Contribution fund as detailed in paragraph 2.15.
- (v) Corrie Primary – Roof Replacement (£0.490m) to be returned to the unallocated School Condition fund and (£0.010m) removal of school contribution as detailed in paragraph 4.15.

## **9 CAPITAL PROGRAMME – OPERATIONS & NEIGHBOURHOODS (PLACE DIRECTORATE)**

Consideration was given to a report of the Executive Member for Planning & Transport Connectivity/Executive Member for Climate Emergency & Environment Services/ Assistant Director for Operations & Neighbourhoods.

The footway refurbishment scheme scheduled for Huddersfield Road, Stalybridge remained outstanding due to the continued presence of scaffolding and ongoing building works. Due to the uncertainty surrounding the completion of the building works, the refurbishment of other sections of this footway would now be programmed to be undertaken at the earliest opportunity.

The programmed list of roads to be resurfaced in the carriageway schemes schedule has been revised to reflect a reprioritisation following recent inspections of the network condition and works undertaken. The revised list of schemes to be funded from the Highway Maintenance Grant are identified in Appendix 1. The revised estimate for the Phase 2 works was £995,000. The schemes



were currently out to tender and dates for the various locations would be confirmed once a contractor was appointed.

In regards to the Bee Network Mayors Challenge Fund, the Executive Member of Planning, Transport and Connectivity and the relevant ward members had been presented with the consultation outcomes and the recommendations and likely next steps have been discussed. In respect of the Rayner Lane (Ashton and Droylsden scheme), councillors remained supportive of the proposals and the final business case was therefore being produced. This was in line with TfGM's appraisal and approval process, in order to secure the necessary grant funding to support delivery.

The Stamford Drive to Granville Street scheme generated 68 responses, of which 51% expressed either positive feedback or no specific preference. The negative comments received had been carefully analysed and were, in general terms, focused on traffic impacts across the residential neighbourhood and road safety concerns. The road safety audit process was underway and further consideration was being given to the design as a result of the specific comments made. Ward councillors remained supportive of the proposals and so the intention was to finalise the scheme designs and proceed through the business case process to secure the necessary grant funding to allow construction works to commence.

The Clarendon Road proposals generated 245 responses, with a significant number of residents and businesses expressing strong concerns regarding the proposals. The negative feedback related to a range of issues but focused mainly on concerns about the closure of Clarendon Road and the safe use of alternative routes. The consultation feedback had been analysed in detail and it has been determined that some changes could be made to mitigate some of the concerns. However, based on the intensity of the negative comments, it was acknowledged that further community engagement and design development will be required in order to secure the level of support required for the scheme to progress. On this basis we recommend that the Clarendon Road scheme was deprioritised and added to the Council's pipeline of potential future projects.

This approach will enable resources to focus on securing business case approval for the Rayner Lane and Stamford Drive to Granville Street schemes, at the earliest possible opportunity, and minimise any financial risks associated with potential delays.

It was reported that on 6 April 2023 TfGM's Active Travel Programme Board approved the Council's Delivery Plan and total budget of £985,000 for the design and delivery of the four ATF2 schemes located at:

- Oldham Road, Ashton-under-Lyne
- Newman Street, Ashton-under-Lyne
- Stockport Road, Ashton-under-Lyne
- Guide Lane, Audenshaw.

There is no Council match funding required to support delivery of the four schemes. Costs would be monitored throughout the delivery phase to identify and manage any potential cost increases. Construction programmes are currently being finalised and the intention is to start work in June 2023, which will enable the work to be completed by the March 2024 grant funding deadline.

Previous reports had highlighted that a successful funding application was made to the Active Travel Fund 3 (ATF3) programme to support delivery of the Council's proposed Bee Network scheme at Crown Point. The amount approved, in principle, was £1,950,000 which was subject to the approval of a compliant and affordable scheme and a successful ATF3 business case. Since the last report extensive design work had been undertaken to prepare a number of options for consideration by TfGM's Design Review Panel (DRP). DRP feedback had now been obtained and further work was being completed to resolve the issues raised by the DRP panel.

## **RECOMMENDED**

**That Executive Cabinet be recommended to:**

- (i) **Note the progress with regards to the schemes within the Operations and Neighbourhoods Capital Programme as set out in the report.**

- (ii) Approve the reprioritised resurfacing schemes for the Highways Maintenance programme as outlined in Appendix 1.
- (iii) Note the progress on the list of highway/footway maintenance schemes identified in Appendix 1 that are to be funded from the Highway Maintenance Grant Allocation
- (iv) Note the progress made to secure grant funding from the Mayor's Challenge Fund (MCF) programme for two Tranche 1 Phase 2 schemes named Rayner Lane (Ashton and Droylsden) and Stamford Drive to Granville Street (Stalybridge and Ashton).
- (v) Approve the de-prioritisation of the MCF Tranche 1 Phase 2 scheme, named Clarendon Road (Audenshaw), for the reasons set out in section 2 of the report.
- (vi) Note TfGM's approval of the four Active Travel Fund (ATF2) schemes at Oldham Road, Newman Street, Stockport Road, Ashton and Guide Lane, Audenshaw Note TfGM's intention to secure grant funding from the MCF programme to upgrade the existing zebra crossing on Cavendish Street, near the junction with Higher Wharf Street and Hill Street, to a signal controlled pedestrian / cycle crossing.
- (vii) Approve the drawdown of funds in respect of the S106 agreements detailed in Section 4 of this report and add to the Council's Capital Programme to allow the detailed design, procurement and installation of the various works

## **10. URGENT ITEMS**

The Chair reported that there were no urgent items for consideration at this meeting.

## **11. DATE OF NEXT MEETING**

### **RESOLVED**

It be noted that the next meeting of Strategic Planning and Capital Monitoring is scheduled to take place on 17 August 2023.

**CHAIR**

# Agenda Item 4

<b>Report To:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member / Reporting Officer:</b>	Cllr Jacqueline North –First Deputy (Finance, Resources & Transformation) Ashley Hughes – Director of Resources
<b>Subject:</b>	<b>Period 3 2023/24 Capital Monitoring Report</b>
<b>Report Summary:</b>	<p>This is the Period 3 Capital Monitoring Report for the current financial year, showing the forecast outturn position.</p> <p>The Capital programme is forecasting an underspend in-year, with subsequent reprofiling of budgets to future years, of £12.909m. This is due to programme rephasing at major projects including Godley Green and Hawthorn’s Special School.</p>
<b>Recommendations:</b>	<p>That Strategic Planning and Capital Monitoring Panel:</p> <ol style="list-style-type: none"><li>1. Notes the forecast outturn position set out in table 2.</li><li>2. Approves the £12.909m reprofiling set out in table 2.</li><li>3. Notes the financing position set out in table 3.</li></ol>
<b>Policy Implications:</b>	Budget is allocated in accordance with Council policy.
<b>Financial Implications:</b> (Authorised by the Section 151 Officer & Chief Finance Officer)	As contained within the report.
<b>Legal Implications:</b> (Authorised by the Borough Solicitor)	<p>The Local Government Act 1972 (Sec 151) states that “every local authority shall make arrangements for the proper administration of their financial affairs...”</p> <p>Revenue planning and monitoring is an essential part of these arrangements and provides Members with the opportunity to understand and probe the Council’s financial position.</p> <p>Members will note the forecast outturn position set out in table 2. As the council has a legal duty to deliver a balanced budget by the end of each financial year Members need to be content that there is a robust Medium Term plan in place to ensure that the council’s longer term financial position will be balanced. Ultimately, failure to deliver a balanced budget can result in intervention by the Secretary of State.</p> <p>The council has a statutory responsibility to ensure that it operates with sufficient reserves in place. The legislation does not stipulate what that level should be, rather that it is the responsibility of the council’s 151 officer to review the level of reserves and confirm that the level is sufficient. Reserves by their very nature are finite and so should only be drawn down after very careful consideration as the reserves are unlikely to be increased in the short to medium term.</p>

**Risk Management:**

Associated details are specified within the report.

Failure to properly manage and monitor the Council's budgets will lead to service failure and a loss of public confidence. Expenditure in excess of budgeted resources is likely to result in a call on Council reserves, which will reduce the resources available for future investment. The use and reliance on one off measures to balance the budget is not sustainable and makes it more difficult in future years to recover the budget position.

**Background Papers:**

Background papers relating to this report can be inspected by contacting Gemma McNamara, Interim Assistant Director of Finance (Deputy 151 Officer):



e-mail: [gemma.mcnamara@tameside.gov.uk](mailto:gemma.mcnamara@tameside.gov.uk)

## 1 CAPITAL PROGRAMME

- 1.1 This is the first capital monitoring report for 2023/24, summarising the forecast outturn position at 31 March 2024. The detail of this monitoring report is focused on the budget and forecast expenditure for fully approved projects in the 2023/24 financial year. In addition to fully approved projects the Programme also includes earmarked schemes which have been added to the programme but not specifically allocated yet, for example contingency budgets.
- 1.2 The Council's Capital Programme for 2023/24 to 2025/26 contains £96.939m of schemes, of which £92.062m are fully approved and £4.877m are earmarked. A major risk facing the programme is the ongoing inflationary and supply pressures in the construction sector, which limits the affordability of projects. This is worsened where projects are delayed into future years which means the effects of inflation are further magnified.
- 1.3 Table 1 below shows the full Capital Programme by Service area.

**Table 1 – Capital Programme 2023/24 – 2025/26**

	2023/24	2024/25	2025/26	Earmarked	Total
	£m	£m	£m	£m	£m
<b>Place: Property, Development and Planning</b>					
Development & Investment	21.262	14.834	-	1.542	37.638
Corporate Landlord	0.993	-	-	-	0.993
Vision Tameside	0.073	-	-	-	0.073
Population Health	0.102	-	-	-	0.102
<b>Place: Operations and Neighbourhoods</b>					
Engineers, Highways & Traffic Management	4.725	-	-	-	4.725
Operations & Greenspace	1.370	-	-	-	1.370
Waste & Fleet Management	0.826	-	-	-	0.826
Estates	0.008	-	-	0.095	0.103
<b>Children's Social Care</b>					
School Related Works	22.235	11.504	-	-	33.739
Children's Social Care					
Safeguarding & Quality Assurance	2.863	0.813	-	-	3,676
<b>Adults Social Care</b>					
Adults Commissioning Service	4.745	5.657	0.020	-	10.422
<b>Governance</b>					
Governance	0.032	-	-	0.440	0.472
<b>Total Approved</b>	<b>59.234</b>	<b>32.808</b>	<b>0.020</b>	<b>2.077</b>	<b>94.139</b>
Contingency	-	-	-	2.800	2.800
<b>Total</b>	<b>59.234</b>	<b>32.808</b>	<b>0.020</b>	<b>4.877</b>	<b>96.939</b>

The total approved budget for 2023/24 is £59.234m, as outlined in Table 2 below.

**Table 2 – Capital Expenditure by Service Area**

	2023/24 Budget	Actual to Date	Projected Outturn	Projected Outturn Variation	Reprofiling to / (from) future years	Projected Variation after reprofiling
	£m	£m	£m	£m	£m	£m
<b>Place: Property, Development and Planning</b>						
Development & Investment	21.262	0.583	11.659	(9.603)	(9.604)	0.001
Corporate Landlord	0.993	0.007	0.992	(0.001)	-	(0.001)
Vision Tameside	0.073	-	0.073	-	-	-
Active Tameside	0.102	0.103	0.103	0.001	-	0.001
<b>Place: Operations and Neighbourhoods</b>						
Engineers	4.725	0.129	4.721	(0.004)	-	(0.004)
Ops & Greenspace	1.370	0.065	1.404	0.034	-	0.034
Fleet Replacement	0.826	-	-	(0.826)	(0.826)	-
Estates	0.008	0.007	0.008	-	-	-
<b>Children's Social Care</b>						
Education	22.235	1.016	22.209	(0.026)	-	(0.026)
Children	2.863	0.040	1.222	(1.641)	(1.641)	-
<b>Resources</b>						
Digital Tameside	-	-	-	-	-	-
<b>Adults Social Care</b>						
Adults	4.745	0.367	3.907	(0.838)	(0.838)	-
<b>Governance</b>						
Governance	0.032	0.006	0.023	(0.009)	-	-
<b>Total</b>	<b>59.234</b>	<b>2.323</b>	<b>46.321</b>	<b>(12.913)</b>	<b>(12.909)</b>	<b>0.005</b>

- 1.4 Services are projecting expenditure of £12.913m less than the current capital budget for the year. This variation is spread across various directorates, the major variations are detailed below from section 1.10. Due to the delays to schemes, £12.909m from 2023/24 budgets are recommended to be reprofiled into 2024/25.

### Capital Financing

- 1.5 The Council has limited resources available to fund Capital Expenditure. On 29 September 2021, Executive Cabinet approved the allocation of the remaining capital reserves to immediate priorities. No further capital projects will be approved in the short term unless the schemes are fully funded from external sources. Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.
- 1.6 A number of schemes identified as priority for future investment include revenue generation or invest to save elements, where borrowing may be appropriate to facilitate investment.

Borrowing to fund Capital Investment has revenue consequences as budget is required to fund interest and repayment of loans, and therefore any such schemes will need to be subject to full business cases. The Council will need a sustainable financial plan for the revenue budget before borrowing commitments are agreed.

**Table 3: Financing of the Full Capital Programme**

Funding Source	Approved Schemes			Earmarked Schemes	Total
	2023/24	Future Years	Total		
	£000	£000	£000	£000	£000
<b>Grants &amp; Contributions</b>	46,230	32,828	<b>79,058</b>	-	<b>79,058</b>
<b>Revenue Contributions</b>	325	-	<b>325</b>	-	<b>325</b>
<b>Prudential Borrowing</b>	2,446	-	<b>2,446</b>	-	<b>2,446</b>
<b>Receipts &amp; Reserves</b>	10,233	-	<b>10,233</b>	4,877	<b>15,110</b>
<b>Total</b>	<b>59,234</b>	<b>32,828</b>	<b>92,062</b>	<b>4,877</b>	<b>96,939</b>

**Capital Reserves and Receipts**

- 1.7 Capital reserves of £1.511m are available, of this £1.489m related to reserves held for specific schemes, Godley Green Garden Village and Stalybridge Heritage Action Zone. The remaining £0.022m is held in a general capital reserve.

**Table 4 Capital Reserves**

	Available Capital Reserves
	£000
Specific Capital Reserves	1,489
General Capital Reserve	22
<b>Total Capital Reserves</b>	<b>1,511</b>

- 1.8 The low level of capital reserves is in part consequence of the low level of capital receipts available in prior years. The value of receipts used to finance capital expenditure in the past three years is outlined in the table below:

**Table 5: Capital Receipts**

	Capital Receipts
Year	£000
2022/23	401
2021/22	476
2020/21	55
<b>Total Capital Receipts</b>	<b>932</b>

- 1.9 Approved and earmarked schemes already in the capital programme for future years are reliant on £15.110m of capital receipts and reserves and therefore securing capital receipts will be vital to ensure the programme can be funded. Careful monitoring of progress in realising capital receipts must be undertaken to ensure that there is timely and pro-active disposal of assets and that the actual receipts are in line with projections. The latest disposal programme forecasts £22.107m of receipts from 2023/24 to 2025/26. Disposals have been RAG rated to identify the level of risk associated with the realisation of the capital receipt. Of the total anticipated capital receipts in 2023/24, £0.045m has completed, £1.623m is rated as 'green', £3.510m is rated as 'amber' with conditions to be satisfied, and £0.471m is rated as 'red' with significant uncertainty over delivery. There is a further £5.198m of projected capital receipts in 2024/25 and £11.260m in 2025/26. Of this total, £17.912m is rated amber and £2.547m is rated red. The failure to deliver these receipts would have an adverse effect on the delivery of the capital programme, meaning either schemes would have to be delayed or alternative

financing, such as borrowing, would have to be sought. Borrowing incurs both interest and minimum revenue position (MRP) charges which would be additional revenue costs to the Council. Although there are currently schemes on the programme to be funded by borrowing (see table 3), these are amongst those requested to be reprofiled into 2024/25 and it is not anticipated that any new borrowing will be taken up in year.

### **Budget reprofiling of projects**

- 1.10 Total reprofiling is reported as £12.909m at month 3, as illustrated in table 2. This reprofiling has been incurred due to a number of reasons including delays at design stage along with issues around planning consent and approvals. More detailed narratives around the variations are provided below.

### **Development & Investment**

- 1.11 **Godley Garden Village- (£5.304m)** - A formal request has been made to Homes England to extend the expenditure deadline beyond 31 March 2024 in relation to the Housing Infrastructure Fund works (£9.280m) and associated milestones due to delays obtaining planning consent. A formal decision is yet to be received and, therefore, expenditure has been provisionally re-profiled to 2024/25. This will be confirmed once a formal decision has been received from Homes England.
- 1.12 **Public Realm- (£4.299m)** - Advice received from the Consultant Strategic Advisor has resulted in the continuation of further lines of investigation to ensure the site realises the maximum benefit for Ashton Town Centre. This has led to a delay in the detailed design stage of the project, as a result an element of budget is being reprofiled into 2024-25. Regular progress updates will be provided through the Levelling Up Monitoring framework.

### **Fleet Replacement**

- 1.13 **Fleet Replacement – 40 Vehicles – (£0.826m)** - Initial approval was based on 20/21 estimated costs of £0.826m. Tenders went out for 13 of the 40 items on the programme and these came in at an additional £0.177m above the estimates and therefore the additional expenditure had to be authorised. There is currently a requirement to obtain comparative quotes for lease/contract hire for some of the items which is delaying the procurement and it is therefore unlikely that any of the fleet expenditure will be incurred in the current financial year. Expenditure in excess of the scheme budget still requires authorising and funding arrangements to be agreed.

### **Childrens Social Care**

- 1.14 **New Children's Home – (£1.641m)** – The start of the project has been delayed due to the DFE requirement for formal consultation on the appropriation of land (former Infant School site). The decision to approve the appropriation of land for an alternate use has now been agreed by the Minister. RIBA Stage 2 has recently been completed and at this early stage, the project is anticipated to be approximately £0.200m over budget. The main reasons for this are a small increase in the gross internal floor area, soft market testing of market of the mechanical and electrical works required coming back significantly higher than first estimated and the requirement to have a sub-station to accommodate the new capacity brought by the scheme. Early value engineering has been undertaken during stage 2 and the current cost of the project includes risk and inflation contingencies, which may be taken out as the project moves through its RIBA stages. Further value engineering will also be considered, especially for mechanical and electrical works, in order to manage cost within the original funding envelope. A £0.700m capital bid to the NHSE is being drafted and will be submitted in August. The success, or otherwise, of this bid will be reported in future monitoring reports.

### **Adults Social Care**

- 1.15 **Disabled Facilities Grant (Adaptations) – (£0.704m)** - The entire Disabled Facilities Grant for 2023/24 was applied to this project, there was no expectation that the full budget would be spent on Mandatory Adaptations. Expenditure for adaptations is expected to be similar to the previous year as although current expenditure is lower, approval rates are the same, as is the



financial year end carryover of available jobs.

- 1.16 **Extra Care Assistive Technology – (£0.134m)** - £0.135m of the expected expenditure in 2023/24 occurred as part of the 22/23 Community Alarms Service, and was classed as revenue rather than capital, reducing the potential expenditure for the current financial year.

## **2. RECOMMENDATIONS**

- 2.1 As stated on the front cover of the report.

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# Agenda Item 5

<b>Report to:</b>	<b>STRATEGIC PLANNING &amp; CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member</b>	Councillor Jacqueline North, First Deputy (Finance, Resources & Transformation) Councillor Denise Ward, Climate Emergency & Environmental Services Councillor David Sweeton, Inclusive Growth, Business & Employment Councillor Vimal Choksi, Towns & Communities Councillor Jan Jackson, Planning Transport and Connectivity
<b>Reporting Officer:</b>	Julian Jackson – Director of Place Ben Middleton – Assistant Director, Strategic Property
<b>Subject:</b>	<b>CAPITAL PROGRAMMES FOR GROWTH DEPARTMENTS</b>
<b>Report Summary:</b>	This report provides an update on the delivery of Capital Projects in the Place Directorate in relation to Growth.
<b>Recommendations:</b>	That the Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to approve:  i) £19.9m capital funding for Stalybridge Town Centre to be added to the Council's capital programme. The grant was accepted by Executive Cabinet on 26 April 2023.  ii) £0.730m capital funding for UKSPF as agreed with GMCA to be added to the Council's capital programme. The grant was accepted by Executive Cabinet on 08 February 2023.
<b>Corporate Plan:</b>	A number of the schemes presented in this report continue to support the objectives of the Corporate Plan.
<b>Policy Implications:</b>	The Place Directorate Capital Programme contributes to the 5 focus themes of the Tameside Carbon Reduction and Environment Strategy 2021-2026, specifically: <ul style="list-style-type: none"><li>• The development of low carbon solutions in a number of schemes driving down consumption across the estate including the streamlining the corporate portfolio of buildings.</li><li>• Supporting and facilitating sustainable travel options.</li></ul>
<b>Financial Implications: (Authorised by the statutory Section 151 Officer)</b>	This report provides an update on delivery of approved Capital Projects within the Place Directorate in relation to Town Centres, Property and Planning. The report requests approval to add two new capital grants to the programme in respect of Stalybridge Town Centre £19.9m and UKSPF for Ashton Old Baths of £0.730m. All existing projects are being delivered within previously approved budgets. All schemes within this report are funded from either external grants or reserves, there are no schemes funded from borrowing.

## Ashton Town Centre

Quarterly progress updates are reported through the Levelling Up Monitoring Framework in respect of the Levelling Up Grant. These quarterly returns provide assurance to the Department for Levelling Up, Housing and Communities (DLUHC) that the terms and conditions of grant are being met.

<b>Levelling Up- Ashton</b>	<b>£m</b>
Prior Year Spend	1.022
2023/24 Projection	4.014
Future Year Projection	14.834
<b>Total</b>	<b>19.870</b>
<b>Funding:</b>	
Levelling Up Grant	19.870

Paragraph 2.1 notes that £4.3m of match funding currently identified in the LUF relating to Mayors Challenge Fund is to be replaced with other match funding from existing approved schemes within the Capital Programme. There is no additional cost to the Council as a result of this change and no impact or change to approved schemes on the programme.

## Public Realm

The budget for Public Realm includes £0.665m of Transport for Greater Manchester (TFGM) grant funding and £4.252m of Council reserves. £0.117m of Corporate reserves has been spent in 2022/23.

<b>Public Realm</b>	<b>£m</b>
Prior Year Spend	0.117
2023/24 Projection	0.500
Future Year Projection	4.300
<b>Total</b>	<b>4.917</b>
<b>Funding:</b>	
TFGM Grants	0.665
Reserves/Capital Receipts	4.252

## Stalybridge Town Centre

Stalybridge Town Centre was awarded capital funding of £19.9m from the Department for Levelling Up Housing and Communities (DLUHC) in the March 2023 UK Budget. This funding will be added to the Capital Programme in 2023/24 once approved at Executive Cabinet.

Existing works in relation to Heritage Walk and the Shop front Grant Scheme within the Stalybridge Heritage Action Zone (HAZ) are progressing and due for completion later in 2023.

<b>Stalybridge HAZ</b>	<b>£m</b>
Prior Year Spend	1.650
2023/24 Projection	2.038
Future Year Projection	0.000
<b>Total</b>	<b>3.688</b>
<b>Funding:</b>	

Historic England Grant	1.275
Revenue Contributions	0.311
Reserves/Capital Receipts	2.102

### Godley Green Garden Village

The budget for Godley Green includes £10m of Homes England Grant funding. £0.720m of this grant has been spent to date; the remaining £9.280m is subject to challenging milestones, which require delivery by 31 March 2024. It is extremely unlikely that these delivery milestones will be met and discussions are in progress with Homes England and GMCA regarding future funding.

April 2023 Executive Cabinet approved a budget report for Godley Green which provides for the repurposing of some reserve funded budget to enable conclusion of the planning process. Once the planning process is complete, it is expected that the business case, including the financial modelling, will be refreshed and options for delivery of the scheme subject to Executive Cabinet decision.

Godley Green	£m
Prior Year Spend	4.185
2023/24 Projection	4.883
Future Year Projection	5.304
<b>Total</b>	<b>14.372</b>
<b>Funding:</b>	
Homes England Grant	10.000
Council Reserves	3.860
Other Grants	0.584

### Decarbonisation of the estate

The residual works to be delivered by the end of 2023 are funded from school condition grant and reserves/capital receipts.

Decarbonisation of the estate	£m
Prior Year Spend	2.046
2023/24 Projection	0.442
Future Year Projection	0.000
<b>Total</b>	<b>2.488</b>
<b>Funding:</b>	
GMCA Grant	1.574
School Condition Grant	0.330
Reserves/Capital Receipts	0.354
Retrofit Grant	0.230

### UK Shared Prosperity Fund

The Council has recently secured grant funding from the UK Shared Prosperity Fund (UKSPF) as set out in paragraph 2.8. The grant was accepted by Executive Cabinet on 08 February 2023. The total grant allocation is being split between Revenue and Capital for Investment and Development and Operations and Greenspace. £0.730m is being allocated for Capital Expenditure in Investment & Development and will need to be added to the Council's capital programme.

## **Capital Receipts from Property Disposals**

Capital receipts from the sale or disposal of Council owned land and buildings are a critical source of funding for the Council's Capital Programme. Other sources of finance available include Government grants, borrowing (that requires repayment via existing revenue budgets), capital reserves and revenue financing (although due to increasing pressures on revenue budgets, this is no longer viable in many cases).

The current capital programme (2023–2025) includes £15.107m of schemes which will need to be funded from Capital Receipts and existing Capital Reserves; £10.162m is required for approved schemes and a further £4.945m for earmarked schemes. The current programme assumes £15.410m can be achieved in Capital Receipts from assets approved for disposal (based on approvals up to 30 September 2020).

Excluding capital reserve balances held specifically in respect of Godley Green and Stalybridge Heritage Action Zone, there is only £0.022m available in capital reserves for 2023/24 and beyond. The 2023/24 Capital Programme is therefore entirely dependent on the timely realisation of capital receipts from the disposal of assets. Should the capital receipts not be achieved, or be delayed in their achievement, the Council will have to either reprofile its Capital Programme to realign expenditure with income receipts or consider alternative sources of capital financing, such as loans from the Public Works Loans Board (PWLB), resulting in costs to the General Fund. The Council will have to consider if the costs of borrowing, at a point in time when they are required, represent value to the Council in delivering its strategic objectives outlined in the Corporate Plan.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

The Council needs to be reassured that there is timely and proactive disposal of assets approved for disposals, and that the actual receipts are in line with projections. The Disposals Programme is considered and monitored by Asset Management Panel.

### **Legal Implications: (Authorised by the Borough Solicitor)**

This report provides Members with an update on the progress being made on the various projects. With the exception of the recommendation for Cabinet to approve the addition to the capital budget no decisions are being sought in relation to the projects by this report.

Each of the projects are subject to their own due diligence, governance and decision making.


### **Risk Management:**

The approach to risk management is set out at Section 3.


### **Access to Information:**

Not confidential

**Background Information:** The background papers relating to this report can be inspected by contacting the Report Writers, Mike Reed and Chris Fairbrother

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## 1. INTRODUCTION

- 1.1 This report provides an update on the delivery of the Place Capital Programme managed by the Departments of Strategic Property, Investment, Development and Housing, and Planning and Place Making.

## 2. APPROVED CAPITAL PROJECTS

### Current Schemes: Town Centres

#### Ashton Town Centre

- 2.1 As previously reported a total budget of £19.9m is identified in the Capital Programme for the delivery of the Ashton Town Centre Levelling Up Fund. The Council's bid to the Levelling Up Fund included match funding of £4.8m associated with the Ashton Town Centre Mayors Challenge Fund (MCF) scheme. At the present time £4.3m of this MCF funding is classed as unconfirmed whilst the business case for the MCF scheme is being finalised. Therefore £4.3m of existing funding within the Council's approved Capital Programme will be formally substituted as match funding and replace the unconfirmed MCF funding in the LUF programme at no additional cost to the Council.

#### Ashton Public Realm

- 2.2 The planning application for the proposed works at Ashton Market Square was submitted on 19 June 2023. Engagement is continuing with key stakeholders, including market traders, to plan for the delivery phase. It is proposed that construction on site will commence in early 2024, however, a further report outlining the conclusion of the detailed design works will be submitted to Executive Cabinet in November 2023 for final approval.
- 2.3 The public realm works at Wellington Road have an estimated completion date of 27 October 2023. Upcoming works include the excavation of the northern of carriageway and footway along Wellington Road (opposite Tameside One) to prior to installing planter and paving and the closure of the eastern footway on Harley Street (the Clarendon College forecourt) to commence the new kerb line and paving of the footway.

#### Former Interchange Site

- 2.4 Approval for the Council to acquire this site from Transport for Greater Manchester (TfGM) was granted at Executive Cabinet on 28 June 2023 ([Item 13](#)). Once the acquisition is completed the Council will be able to commence enabling infrastructure works, comprising land remediation and service diversions, to unlock the site for new uses. This work will be undertaken in the context of longer term opportunities for redevelopment, public realm and movement within the Town Centre.

#### Ashton Town Hall

- 2.5 Following the completion of the intrusive survey works at Ashton Town Hall the associated updates to the cost plan for the full scope of external restoration and roof replacement provides an opportunity to reconsider the programme of works and the Council's approach to this building in the long term. This will need to be mindful of the impact of significant construction cost inflation over recent months, the need to address immediate health and safety issues and the requirement that the secured Levelling Up Fund grant contribution is utilised by 31 March 2025.
- 2.6 A long term phased approach to the future of the building and further external grant funding continues to be required to deliver future phases. A further more detailed report will be taken to Executive Cabinet later in 2023 regarding the long term strategy and proposals for the building.



### **Ashton Old Baths, SME Workspace**

- 2.7 The Council has secured £730,000 of capital funding from the UK Shared Prosperity Fund (UKSPF) under the SME Workspace investment priority (Intervention E22) to support SME Workspace at the Grade II\* Listed Ashton Old Baths. The capital funding will deliver improvement works to the roof and brickwork of the historic building and create additional SME workspace within the building through repurposing of existing spaces. Additional revenue funding from UKSPF has also supported the appointment of a Business Support Officer to be based at Ashton Old Baths.
- 2.8 Overall, this capital funding will ensure that Ashton Old Baths is futureproofed as an important incubation space for the DCT sector. The building sits within the recently adopted Future St Petersfield Masterplan, an important location for new commercial, leisure and residential development.
- 2.9 The Council is currently finalising the relevant grant funding agreement with the Greater Manchester Combined Authority to enable the Council to deliver the UKSPF SME Workplace Place Programme for Tameside and drawdown associated funding.

### **Stalybridge Town Centre**

#### **Capital Regeneration Funding**

- 2.10 Stalybridge Town Centre was awarded capital funding of £19.9m from the Department for Levelling Up Housing and Communities (DLUHC) in the March 2023 UK Budget. The Council signed the Memorandum of Understanding with DLUHC for this funding on 16 June 2023 and a delivery programme is now being prepared for the period to 31 March 2026.

#### **Heritage Walk and Public Realm**

- 2.11 The Heritage Walk public realm scheme will deliver improvements to pedestrian routes from the train station along Market Street to the Cultural Quarter, including widening of footways and narrowing of the carriageway to reduce vehicle speeds. Market Street remains closed to through traffic from the junction of Water Street to Melbourne Street. Businesses along Market Street remain open and additional signage has been installed. The whole scheme is due for practical completion by the end of 2023.
- 2.12 A strategy for public realm works to continue delivery of the scheme along the remainder of Market Street and other areas of the town centre is now being prepared.

#### **Stalybridge Civic Hall**

- 2.13 Works to restore the roof at Stalybridge Civic Hall will start on site in August 2023 with completion scheduled for May 2024. Access to the building during the restoration period will be strictly limited and the decanting of existing occupants of the building to other sites in the Borough is being finalised; all events have now been relocated to alternative venues.

#### **Shopfront Grant Scheme, Market Street**

- 2.14 As previously reported the original HSHAZ programme in 2019 identified ten priority properties on Market Street to concentrate activity on vacant buildings. Eight of the original properties identified have had work completed of their own accord before the HSHAZ scheme was formally established. There are two of the original ten properties identified that remain vacant.
- 2.15 Work to one property on Market Street using the shop front grant scheme to the value of c£50,000 is intended to be completed in 2023. Discussions are now progressing with a further property to potentially utilise the shop front grant scheme by the end of the year. A Shop Front Design Guide for Market Street to support and guide future developments in this location will be finalised in 2023.

## **Current Schemes: Strategic Sites**

### **Proposed Godley Green Garden Village**

- 2.16 The proposed Garden Village at Godley Green has been identified in the Greater Manchester Development Plan, Places for Everyone, as the key strategic site for residential development in Tameside. The outline planning application and refreshed Environmental Statement was re-submitted to the LPA on 5 November 2022.
- 2.17 On April 12, Board recommended that £330,000 of the existing approved budget for landowner option fees is repurposed to finance the determination of the outline planning application and also to complete the lease/legal documentation associated with the surrender of the PFI's leasehold interest at Alder High.

### **Current Position**

- 2.18 A small number of technical issues raised by statutory consultees remain outstanding. Once these items are satisfactorily concluded, the Outline Planning Application and addendums to the Environmental Statement can be re-submitted to the LPA.
- 2.19 Due diligence is now underway with a third party organisation to explore options for delivery of the development post planning. This process will include an appraisal of their partnership proposal received in May 2023 as well as options for a competitive process to select a delivery partner from the wider market.
- 2.20 The Council continues to work closely with Homes England regionally and the Greater Manchester Combined Authority (GMCA) to try and ensure that grant funding is retained for the long term benefit of the project.

## **Current Schemes: Property**

### **Land Disposals**

- 2.21 Over the past two financial years, a cumulative total of £0.760m has been achieved through completed sales. Moving into the current financial year, 0.045m has been achieved so far. It is currently forecast that a cumulative total of £5.649m will be achieved from 19 transactions this financial year. The overall risk profile for this financial year is amber, with 12 of the 19 transactions falling within this rating, totalling £3.2 million which represents 57% of the total capital receipts forecast for this year. Similarly 4 transactions have a red risk rating totalling 0.781 million, which represents 14% of the total forecasted capital receipts for this year.
- 2.22 In terms of risk, by the very nature of the property market, selling land and property can never be entirely de-risked. All property transactions carry an inherent degree of uncertainty and depending on the circumstances of each, remain at varying levels of risk, until an unconditional contractual position is achieved. Accordingly, risk levels are mitigated as far as possible, by ensuring that all sales are closely monitored and effectively driven, albeit recognising that the success of any transactional programme, is ultimately determined by local and national economic influences.

### **Tameside One Voids**

- 2.23 The status of the Tameside One voids projects remains the same as at Strategic Planning and Capital Monitoring Panel in June 2023. It is proposed that the final phase of work on the project is not progressed at this time and that the matter be reviewed periodically to ensure the Council's insurance position does not materially change as a result of not completing the works.

### **Decarbonisation of the Public Estate – PSDS 3a**

- 2.24 The majority of the works has now been completed across the 4 sites with the remainder of the works to be completed over the coming month/s. Monies relating to the final grant claim have now been received.

- 2.25 Table 1 below shows the current status of the grant and match monies. The current projected costings for the scheme are at £2,258,786. Our total grant amount received is £1,573,472. GMCA will take a top slice (circa £67,486) from this amount for helping to administer the project. This makes the actual amount of grant the Council will actually receive once they take this as £1,505,986. In addition, we were able to claim some of the match monies over the above the amount of £1,573,472. Additional grant monies claimed over the above amount totalling £125,239 will have to be paid back to GMCA and that money will be used for feasibility studies for future projects (as agreed at CX investment group). GMCA will invoice us in due course for a 'contribution towards the decarbonisation feasibility fund'.
- 2.26 The match contribution the Council is expected to pay is less than the original amount which was £776,534 across the 4 schemes. Works are not yet fully complete and we have been advised that the contractor is still targeting further savings if possible on the final elements of the works.

**Table 1 PSDS3 Supporting figures - MOST RECENT FIGURES - MAY STILL BE SUBJECT TO SOME CHANGE**

Site	Total project cost £	Total grant available £	TMBC contribution £	TMBC %
Active Leisure Medlock	892,611	646,544	246,067	28%
Active Leisure Hyde	697,773	416,588	281,185	40%
31 Clarence Arcade	37,122	37,122	-	0%
Stalybridge Civic Hall & Market	27,232	27,232	-	0%
St Johns Primary School	251,103	146,548	104,555	42%
Stalyhill Junior School	352,944	231,952	120,992	34%
<b>Total</b>	<b>2,258,786</b>	<b>1,505,986</b>	<b>752,800</b>	<b>33%</b>
Plus GMCA Fee 3.5% (TBC)		<b>67,486</b>		
<b>Total grant including GMCA Fee</b>		<b>1,573,472</b>		

### 3. RISK MANAGEMENT

3.1 **Table 2** below provides a summary of the high risks associated with the delivery of the Place Capital Programme. The table also provides a summary of mitigating actions in order to minimise risk.

**Table 2**

RISKS	MITIGATING ACTIONS
1. Failure to implement the proposed Capital programme will prevent the appropriate allocation of resources by the Authority.	A robust programme of works will be developed to ensure that the objectives underpinning the Department for Transport and other funding allocations will be met and at the same time meet the objectives contained in Tameside's Community Strategy.
2. Inclement weather preventing commencement and completion of schemes.	A comprehensive and realistic programme of works will be agreed between partners to ensure completion by approved dates. However, should the programme not be achieved it may be necessary to arrange for any outstanding financial resources to be transferred into the following financial year.
3. Due to inflation and supply chain pressures there is currently no certainty on the delivery timescales and availability of materials.	Procurement processes will start earlier than normal and the situation will be kept under review and delivery programmes adjusted if necessary. Whilst the Council's Operational Services and external contractors have access to many material suppliers, shortages of materials or delays in delivery may necessitate alternatives to be sourced or approval will be sought to carry forward the project into the following year.
4. Statutory procedures linked to certain schemes could delay implementation.	Should it be necessary approval will be sought to carry over the project into the following year for completion.
5. Failure to deliver projects funded by external grants will impact on the future success of bids.	External consultancy support being commissioned, with support from STaR, to increase design and business case capacity thereby helping to accelerate the development and delivery of projects.

### 4. RECOMMENDATIONS

4.1 As set out at the front of this report.

	Scheme Decarbonisation of the Public Estate Phase 3	RAG Status
	Project Manager Christina Morton	

### Scheme Overview

Decarbonisation of the Public Estate Phase 3 a. 31 Clarence Arcade and Stalybridge Civic Hall have been removed from the scheme. A review of the future operational requirements of Clarence Arcade is underway and its future as a Council asset is uncertain. Due to these uncertainties this building has been removed out of the PSDS 3 scheme. Design costs (£37,121.91) have already been incurred on Clarence Arcade and we have been able to claim for this for this using the grant monies. Due to the complex nature of the other project works being undertaken at Stalybridge Civic via other funding schemes (Roof / Historic England) it was not deemed possible for the decarbonisation works to be deliverable by the 31st March 2023 date for grant monies to be spent. This site has therefore been removed from this round of the scheme. The design costs (£27,232.16) have been incurred and as with Clarence Arcade we have been able to fund these abortive costs via the grant monies. The majority of the works at the remaining 4 sites is complete with the remainder of the works to be completed over the coming month/s. Following the removal of the 2 schemes and updating with tendered costs the revised costings for the scheme are currently projected at £2,258,786. Our total Grant Amount currently stands at £1,573,472. GMCA take a top slice (circa £67,486.20) from this amount for helping to administer the project. This makes the actual amount of grant the Council will actually receive once they take this as £1,505,986. In addition, we have recently been advised that we are able to claim some of the match monies over the above the amount £1,573,472.52, however any additional claimed over the above amount will have to be paid back to GMCA and that money will be used for feasibility studies for future projects (as agreed at CX investment group). Following receipt of all 2022/23 claims, GMCA have advised that they will invoice us for a 'contribution towards the decarbonisation feasibility fund'. This invoice will be equal to the additional amount claimed over our original grant allocation and will effectively be paid from the match funding that will become available as a result of claiming additional grant. The match contribution the Council is expected to pay is currently estimated at £752,800 - this is less than the original amount allocated which was £776,534 across the 4 schemes. Works are not yet fully complete and we have been advised that the contractor is still targeting further savings if possible on the final elements of the works. The match costs are therefore still subject to some change.

Key Milestones		Start	Completion
Detailed designs complete	Planned	Jul-22	Oct-22
	Actual	Jul-22	Oct-22
Tender Returns Complete	Planned	Sep-22	Oct-22
	Actual	Sep-22	Oct-22
Orders Placed	Planned	Nov-22	Dec-22
	Actual		
Works in progress on site	Planned	Jan-23	Mar-23
	Actual		
Completed on site	Planned	Mar-23	Mar-23
	Actual		

### Scheme Status

To date; detailed designs have been issued across all sites and tenders have now been returned for all measures. Asbestos surveys have all been completed with only Stalyhill Juniors requiring removal - this was completed 23rd August 2022. Work programmes have now been obtained from the sub contractors and the pre site talks are in the process of being booked in to discuss the work programmes.

	£000		£000
Original Budget	3,077		
Additional Budget Requests	-589	Prior Years Spend	2,046
		2023/24 Projection	442
		Future Years Projection	0
Current Budget	2,488	Total Projected Spend	2,488

	<b>Scheme</b>	Stalybridge HAZ	<b>RAG Status</b>
	<b>Project Manager</b>	Roger Greenwood / Caroline Lindsay	

### Scheme Overview

Civic Hall - The roof restoration is part funded via the HSHAZ scheme with the Historic England contribution totalling £283,950. The total Historic England contribution was drawn down in 2021/22 for the planning and design phase of the works. The build contract will be funded via the remaining HSHAZ Council match funding and the additional Council funding approved at Executive Cabinet on 28 July 2021, additional funding from UKSPF, and additional Capital Regeneration funding awarded by Government in March 2023.

Heritage Walk – improvements to pedestrian routes from the train station along Market Street to the cultural quarter. The Heritage Walk scheme on Market Street has a total budget of £1,104,156 with £609,828 from Historic England specifically identified for materials within the grant funding agreement. The scheme has been designed by The Councils Engineers to reflect the current situation with regards to availability and cost of materials, achieve best value and secure maximum benefit for the wider HSHAZ and Stalybridge

Shop front grants - The scheme has a total match funding budget of £335,844 by The Council and Historic England with a potential total expenditure on the project of up to £397,012 made up of the match funding plus up to 20% contribution from owners, assuming a grant subsidy of 80%.

Key Milestones		Start	Completion
Civic Hall	Planned	Feb-23	Nov-23
	Actual	Aug-23	May-24
Heritage Walk	Planned	Sep-22	Mar-23
	Actual	Oct-22	Oct-23
Shop Front Grants	Planned	Nov-22	Mar-23
	Actual	Mar-23	Mar-24
	Planned		
	Actual		

### Scheme Status

Civic Hall - Delivery of the Civic Hall roof scheme was approved by Executive Cabinet in April 2023. LBC has been achieved for the main roof works, decant of current occupiers and users is underway and a start date of August 2023 has been identified.

Heritage Walk - Public realm capital works commenced in October 2022 and will complete in October 2023.

Shop front grants - One property is in advance discussions with quotes for the work being sought. A Shop Front Design Guide is being prepared. Work will need to be complete by March 2024.

	£000		£000
Original Budget	3,688		
Additional Budget Requests		Prior Years Spend	1,650
		2023/24 Projection	2,038
		Future Years Projection	0
Current Budget	3,688	Total Projected Spend	3,688

	<b>Scheme</b>	Leveling Up	<b>RAG Status</b>
	<b>Project Manager</b>	Mike Reed / Roger Greenwood	

### Scheme Overview

Ashton Town Hall - Levelling up funding has been secured to support the restoration of Ashton Town Hall. This is being used to support three phases of work: Roof strengthening, envelope restoration and the development of plans to RIBA Stage 2 for the buildings internal restoration to support extensive consultation and future funding bids.

Former Interchange Site – LUF funding has been secured for the acquisition of and remediation and service diversion works to the former transport interchange site. This will unlock the site for future development.

Ashton Public Realm - LUF funding has been secured for public realm works focused on the Market Square

Key Milestones		Start	Completion
Ashton Town Hall roof strengthening works	Planned	Aug-22	Nov-22
	Actual	Aug-22	
Market Square Consultation	Planned	Nov-22	Nov-22
	Actual	Nov-22	
Market Square Planning Application	Planned	Jun-23	Oct-23
	Actual		
Interchange site acquisition	Planned	Mar-23	
	Actual		

### Scheme Status

Ashton Town Hall - Work is has progressed on internal strip-out and detailed surveys required to fully inform the design and costing process for the restoration of the building envelope, including the roof and external facade. Decisions on the next steps will be subject to a further report.

Ashton Public Realm - Public consultation on the preferred option for Market Square commenced on 7 November 2022 and completed on 5 December 2022. A report was approved by Executive Cabinet in March 2023 setting out the consultation findings and the next steps for submission of planning in June 2023.

Former Interchange Site - the Council is currently finalising the acquisition of this site from TfGM. Works can only progress once the acquisition from TfGM has completed.

	£000		£000
<b>Original Budget</b>	19,870		
<b>Additional Budget Requests</b>		<b>Prior Years Spend</b>	1,022
		<b>2023/24 Projection</b>	4,014
		<b>Future Years Projection</b>	14,834
<b>Current Budget</b>	19,870	<b>Total Projected Spend</b>	19,870

	<b>Scheme</b>	Godley Garden Village – Capital	<b>RAG Status</b>
	<b>Project Manager</b>	John Hughes	

### Scheme Overview

Godley Green is recognised by Homes England and GMCA as one of the largest and most ambitious programmes of development within the City Region and North West. If a planning consent is secured GGGV has the potential to deliver up to 2,150 new homes to meet the multiple housing requirements of local people. The vision for Godley Green is to create a nationally recognised new community based on Garden Village principles

Key Milestones		Start	Completion
Updated outline Planning Application Submitted	Planned	Sep-21	Nov-22
	Actual	Sep-21	
Commencement of Procurement of Development Partner	Planned	Jun-22	
	Actual	Feb-22	Jun-22
Homes England approval of Delivery Partner process	Planned	Jun-23	
	Actual		
LA to provide title for LA funded works	Planned	Jun-23	
	Actual		
LA to provide title for phase 1 housing	Planned	Jan-24	
	Actual		
HIF Infrastructure Start Date	Planned	Jan-24	
	Actual		

### Scheme Status

The National Highways holding Direction on the planning application has been lifted. The Council is currently responding to all outstanding objections from Statutory Consultees. A planning committee date will be confirmed once the final responses to issues raised by statutory consultees have been addressed, and are resolved satisfactorily with the LPA.

	£000		£000
Original Budget	14,372		
Additional Budget Requests		Prior Years Spend	4,185
		2023/24 Projection	4,883
		Future Years Projection	5,304
Current Budget	14,372	Total Projected Spend	14,372



# Agenda Item 6

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member:</b>	Councillor Jan Jackson - Executive Member (Planning, Transport & Connectivity) Councillor Denise Ward - Executive Member (Climate Emergency & Environmental Services)
<b>Reporting Officer:</b>	Emma Varnam – Assistant Director, Operations & Neighbourhoods
<b>Subject:</b>	<b>CAPITAL PROGRAMME – OPERATIONS AND NEIGHBOURHOODS (PLACE DIRECTORATE)</b>
<b>Report Summary:</b>	This report provides an update on the delivery of Capital Projects in Operations and Neighbourhoods.
<b>Recommendations:</b>	<p>That Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to approve:</p> <ol style="list-style-type: none"><li>(i) Note the progress with regards to the schemes within the Operations and Neighbourhoods Capital Programme as set out in the report.</li><li>(ii) To note and approve the proposed Highways Maintenance programme for 2023 – 2024 as outlined in <b>Appendix 1</b>, subject to confirmation of the 2023/24 Highways maintenance grant.</li><li>(iii) Approve the drawdown of funds for Engineers and Operations and Greenspace in respect of the S106 agreements detailed in Section 3 of this report and add to the council's Capital Programme to allow the detailed design, procurement and installation of the various works.</li><li>(iv) £0.350m capital funding for UKSPF to be added to the Council's capital programme. The grant was accepted by Executive Cabinet on 08 February 2023.</li></ol>
<b>Corporate Plan:</b>	A number of the schemes presented in this report continue to support the objectives of the Corporate Plan.
<b>Policy Implications:</b>	<p>The Operations and Neighbourhoods Capital Programme contributes to the 5 focus themes of the Tameside Carbon Reduction and Environment Strategy 2021 - 2026, specifically:</p> <ul style="list-style-type: none"><li>• The development of low carbon solutions in a number of schemes driving down energy consumption.</li><li>• Supporting and facilitating sustainable travel options.</li></ul>
<b>Financial Implications:</b> <b>(Authorised by the statutory Section 151 Officer)</b>	<p>This report provides an update on the delivery of capital projects within the Place Directorate that fall within Operations and Neighbourhoods. Most of the schemes are funded from external grants, contributions and reserves or capital receipts. The Fleet Replacement scheme is funded from borrowing.</p> <p><b>Walking and Cycling, including Mayors Challenge Fund (MCF)</b></p>

<b>Walking and Cycling Infrastructure</b>	<b>£m</b>
Prior Year Spend	1.886
2023/24 Projection	1.534
Future Year Projection	0
<b>Total</b>	<b>3.420</b>
<b>Funding:</b>	
TFGM Grants	3.420

**Bee Network Crossing Project:** Details of this project are set out in sections 2.15 to 2.18 of this report. The estimated cost of delivering the upgraded crossing at Cavendish Street is £363,000. All scheme costs will be funded from TfGM's Bee Network Crossings project and all works must be completed by March 2024 in order to satisfy the grant funding terms and conditions.

**Section 106 Agreements:** Section 3.3 of this report details five schemes totalling £101,171 which, if approved by Members, will be added to the Engineers Capital Programme.

Section 3.18-3.20 of this report details three schemes totalling £220,426 which, if approved by Members, will be added to the Greenspace Capital Programme.

### **Highways Infrastructure**

Section 4 of the report provides an update on schemes that have been completed and schemes that are due to commence. Additional highways grant funding for 2023/24 is anticipated from GMCA, including additional pot hole funding announced in the March 2023 Budget, but allocations have not yet been confirmed.

### **UK Shared Prosperity Fund**

The Council has recently secured grant funding from the UK Shared Prosperity Fund (UKSPF). The grant was accepted by Executive Cabinet on 08 February 2023. The total grant allocation is being split between Revenue and Capital for Investment and Development and Operations and Greenspace. £0.350 is being allocated for Capital Expenditure in Operations and Greenspace and will need to be added to the Council's capital programme.

### **Fleet Replacement Programme 22/23**

Approval was given for a budget of £826,000 in the Executive Decision Notice in May 2022. Initial approval was based on 20/21 estimated costs of £826,000. Tender prices are now nine months old and no longer valid. Once the tenders have gone out an exercise will be carried out for vehicles and plant identified for replacement in 2023/24.

Expenditure in excess of the scheme budget still requires authorising and funding arrangements to be agreed. £826,000 budget has been re-profiled into 2024/25 financial year.

### **Resources available to fund the Capital Programme**

The Council has limited resources available to fund Capital Expenditure. The current Capital Programme includes £15m of schemes which will need to be funded from Capital Receipts and existing Capital Reserves. Only limited reserves are available and should sufficient capital receipts not be achieved, or be delayed in their achievement, the Council will have to either re-profile its

Capital Programme to realign expenditure with income receipts or consider alternative sources of capital financing such as borrowing, which attracts interest and Minimum Revenue Provision (MRP) that are both costs to the General Fund. The Council will have to consider if the costs of borrowing, at a point in time when they are required, represent value to the Council in delivering its strategic objectives outlined in the Corporate Plan.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

**Legal Implications:  
(Authorised by the Borough  
Solicitor)**

This report provides Members with an overview of the capital projects. These projects are subject to their own due diligence, governance and decision making. Therefore, no decisions are being sought by this report save the maintenance programme and draw down of 106 funding.

**Access to Information:**

The background papers relating to this report can be inspected by contacting Lee Holland, Head of Engineering Services, Engineering, Operations and Neighbourhoods, Place by:



Telephone: 07970 456314



E-mail: [lee.holland@tameside.gov.uk](mailto:lee.holland@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the delivery of the Place Capital Programme managed by Operations & Neighbourhoods.

## 2. CURRENT SCHEMES: HIGHWAY MAINTENANCE PROGRAMME

- 2.1 The footway refurbishment scheme scheduled for Huddersfield Road, Stalybridge has now been completed, following removal of the scaffolding.
- 2.2 The previous report set out details of the proposed Highway Maintenance Programme for 2022 - 2023 Phase 2. The programme presented, at this time, was subject to affordability following the completion of a procurement exercise which is now complete.
- 2.3 An Executive Decision will now be taken to secure approval to award a contract to the successful contractor. Based on the tender submissions, and subject to approval, the programme presented in the previous report is deliverable.
- 2.4 Delivery of the programme is anticipated to start in summer 2023. Exact dates, for each location, will be confirmed once the contractor is formally appointed. These dates will be communicated to residents and businesses adjacent to the schemes, ward councillors and the general public.
- 2.5 Work has started on the development of this year's Highway Maintenance programme 2023 - 2024. The proposed programme can be found at **Appendix 1**.
- 2.6 The estimated cost of delivering this programme is £1.050m which, in principle, is affordable from the anticipated Highway's Maintenance budget for 2023 – 2024.
- 2.7 A tender process, via Star, will commence once the budget is approved. This is anticipated to be in autumn 2023. A further update will be provided in a future report.

## 2.8 CURRENT SCHEMES: WALKING AND CYCLING INFRASTRUCTURE

### **Bee Network - Mayor's Challenge Fund Programme**

- 2.9 The previous report set out plans to secure business case approval for two proposed Bee Network schemes at Rayner Lane, Droylsden / Audenshaw and Stamford Drive, Stalybridge to Granville Street, Ashton-under-Lyne.
- 2.10 The business case will be submitted to TfGM in July 2023 and a funding decision, to allow works to be programmed, is expected by the end of 2023. A separate report will be produced requesting permission to enter into a funding agreement to allow works to be planned.

### **Active Travel Fund 2**

- 2.11 As set out in the previous report, the works to deliver a cycle lane upgrade scheme at Stockport Road, Ashton-under-Lyne, started on site in June 2023.
- 2.12 Works to date are progressing well and remain on track to be completed by December 2023.

### **Active Travel Fund 3**

- 2.13 Work is ongoing to design a compliant and affordable active travel scheme at Crown Point, Denton from within the approved ATF3 budget allocation of £1.950m.
- 2.14 Every effort is being made to prepare a scheme, at the earliest possible opportunity, to demonstrate a commitment to deliver a scheme within the current grant funding deadline of

March 2024.

### **Bee Network Crossings Project**

- 2.15 The previous report provided an update on TfGM's MCF scheme to upgrade an existing zebra crossing on Cavendish Street, Ashton-under-Lyne to a signal controlled pedestrian / cycle crossing.
- 2.16 A separate Executive Decision report has been produced to obtain approval to enter into an MCF grant funding agreement with TfGM.
- 2.17 The estimated cost of delivering the upgraded crossing at Cavendish Street is £0.363m. All scheme costs will be funded from TfGM's Bee Network Crossings project.
- 2.18 All works must be completed by March 2024 in order to satisfy the grant funding terms and conditions. The works will be undertaken by the council's delivery team.

## **3. SECTION 106 AGREEMENTS AND DEVELOPER CONTRIBUTIONS**

- 3.1 This section of the report summarises the new financial receipts for Section 106 agreements and developer contributions:

### **Section 106 Works to be undertaken**

- 3.2 As a condition of planning consents, a financial contribution has been made available, under Section 106 Agreements of the Town and Country Planning Act 1990, for a number of highway, trip mitigation, Public Rights of Way improvements in the vicinity of the developments.
- 3.3 The developments and proposed works are:

**1. Junction of Bentinck Street and Bank Street, Ashton-under-Lyne-** financial contribution of £9,875.

The Section 106 Agreement refers "*To be used towards a scheme to improve cycling and walking facilities on Hill Street and Bank Street*".

The proposed scheme to be developed includes:

- Lining of a contraflow cycle lane on Bentinck Street
- New and enhanced pedestrian crossing facilities
- Installation of regulatory signage.

**2. Junction of Fairfield Road and Edge Lane, Droylsden-** financial contribution of £16,327

The S106 Agreement refers to 'To be used to secure improvements to the junction of Fairfield Road and Edge Lane'.

Proposed schemes to be developed include:

- Improvements to the footway on Fairfield Road on the approach to the junction of Edge Lane
- New and enhanced pedestrian crossing facilities
- Street lighting improvements

**3. Yew Tree Lane, Dukinfield and Matley Lane, Hyde-** financial contribution of £26,341

The S106 Agreement refers to 'Cycling and pedestrian improvements between Yew Tree Lane and Matley Lane.'

Proposed schemes to be developed include:

- Improvements to the footway between Yew Tree Lane and Matley Lane, including surfacing, signage and access control vehicle barriers.

#### **4. Manchester Road, Audenshaw-** financial contribution of £21,611

The S106 Agreement refers, 'Highways Contribution to be utilised for the funding of cycling and pedestrian improvements on Manchester Road'.

Proposed schemes to be developed include:

- Improvements to the footway on Manchester Road on the approach to the junction of the development
- New and enhanced pedestrian crossing facilities
- Street lighting improvements.

#### **5. Land to South of Micklehurst Road, Mossley-** financial contribution of £27,017

The S106 Agreement does not make reference to any specific restriction other than a 'non-specific Highways Contribution'.

Proposed schemes to be developed include:

- Improvements to the Public Right of Ways within the vicinity of the development, including surfacing, signage and access control vehicle barriers.

3.4 The above works are subject to viability and budget constraints. Some revisions of the proposals may be required if works are not viable or are due to be completed as part of other funding streams. Any changes to the above scheme will require the approval of the developer.

3.5 The payment of the S106 monies has been received by the council. Approval is now sought from members to allow the drawdown of funds in order to progress the scheme. Members will be provided with future updates concerning progress and costs.

3.6 This section of the report provides an update on financial receipts for Section 106 agreements and developer contributions previously reported:

#### **Crowhill Road, Ashton-under-Lyne- Financial contribution of £5,633**

3.7 Work has been completed to install 5 street lighting columns at the junction of Loweswater Close and Crowhill Road, to enhance the lighting in the vicinity of the development and help promote journeys by sustainable modes of transport.

#### **Nield Street, Mossley- Financial contribution of £26,036**

3.8 Work is underway to re-profile and resurface the access road to the development on Nield Street and Smith Street and is expected to be completed early August 2023.

3.9 Additional works to upgrade the existing bus stop on Lees Road are currently at the design stage.

#### **Former Robertsons Jam Factory Site- Financial contribution of £412,800**

3.10 An order has been issued to TfGM for the installation of a CCTV Camera at the junction of Audenshaw Road, Manchester Road and Ashton Hill Road to enable traffic monitoring and the implementation of interventions as required.

3.11 An order has been issued to TfGM as a contribution towards the implementation of the latest version of Microprocessor Optimised Vehicle Actuation (MOVA) at the junction of Audenshaw Road, Manchester Road and Ashton Hill Road.

3.12 A scheme to resurface the access ramp and provide signage to the Fairfield Road towpath

access is currently at the design stage.

- 3.13 A scheme to allow the opening up the Western end of Gorseyfields (at the junction of Market Street) for cycle access only, to provide a connection to the canal towpath on Fairfield Road is currently at the design stage.
- 3.14 A zebra crossing scheme, across Williamson Lane, to serve the development and improvements to pedestrian and cycle connectivity between Williamson land and Droylsden Town Centre are currently awaiting a Road Safety Audit.
- 3.15 A traffic calming scheme on Ashton Hill Lane, is awaiting a Road Safety Audit.
- 3.16 Installation of a scheme to provide street lighting enhancements around the vicinity of the development, to promote sustainable modes of transport to the local transport hubs in nearing completion.
- 3.17 The upgrade of existing zebra crossing on Manchester Road to a Toucan crossing is currently at the design stage.

#### **Operations and Greenspace Drawdowns**

- 3.18 Members are requested to approve the drawdown of funds of £100,000 in respect of the S106 agreement for the development at the former Robertsons Jam Factory site in Audenshaw and add to the council's Capital Programme to allow the detailed design and estimates for the delivery of improvements to greenspaces in Audenshaw. These sites will include: Ryecroft Hall; Audenshaw Cemetery; Shepley Wood Park; Snipe Landscape and highway tree planting in Audenshaw. Final details for each project will be confirmed with the Ward Members for Audenshaw.
- 3.19 Members are also requested to approve the drawdown of £32,562 in respect of planning application 13/01045/OUT for Broadway Hyde and add to the Council's Capital Programme to fund a replacement multiplay unit and other improvements to the playground at Dewsnap Lane, Dukinfield.
- 3.20 Members are also requested to approve the drawdown of £12,867 in respect of planning application 17/00774/FUL to be used for path upgrades at Werneth Low as per the details of the Agreement. This is to be added to the Council's Capital Programme.
- 3.21 Members are also requested to approve the drawdown of funds of £174,997 in respect of the S106 agreement for the development at the former Hartshead School site in Ashton under Lyne and add to the council's Capital Programme to allow the detailed design and estimates for the delivery of improvements to greenspaces in Ashton under Lyne as set out in the s106 Agreement:
  - Improvements to the path network around Knott Hill reservoir including resurfacing and new drainage as well as the provision of benches.
  - Improvements to the path network around Hartshead Pike including resurfacing paths and enhancing drainage.

#### **Pedestrian Controlled Crossing at Laurus Ryecroft School, Lumb Lane, Droylsden**

- 3.22 The controlled pedestrian crossing has been commissioned by TfGM's Urban Traffic control, and is now operational.
- 3.23 Traffic Regulation Orders have been sealed and are enforceable.
- 3.24 The scheme is completed on site.

### **Bus Pinch Point Scheme, John Kennedy Road Hattersley – Proposed Waiting Restrictions**

- 3.25 As part of the first tranche of funding for bus pinch points schemes within Greater Manchester, TfGM have approached TMBC to help with areas of the borough that are experiencing delays in their bus services.
- 3.26 The first scheme to be requested by TfGM is for waiting restrictions to be implemented at the turning point on John Kennedy Road, Hattersley.
- 3.27 TfGM have issued a draft development letter to enable funding for Engineering Service to design and advertise for public consultation, a scheme that restricts parking at the turnaround area that buses use to return along John Kennedy Road. Part of the area is currently used for parking by residents, which is not conducive to the free flow of traffic, especially buses.
- 3.28 The funding for the scheme as a whole is in the region of £5,000, with £4,000 being the cost of the development and advertising of the scheme, including officer time. The development agreement only covers the initial £4,000, with a further agreement document from TfGM being necessary for the remaining costs (circa £1,000) to implement the scheme.
- 3.29 As this is only at draft agreement, no formal governance by TMBC has been progressed at this stage. Once funding is in place for the scheme development, a formal Delegated Decision report for the traffic regulation orders will be submitted for approval, subject to further funding from TfGM for the implementation of the scheme.

### **4. CURRENT SCHEMES: HIGHWAY STRUCTURES**

- 4.1 Scour protection works at Phantom Bridge, off Waggon Road, Ashton-under-Lyne were completed in June 2023.
- 4.2 Further scour protection schemes have been prepared for Alma Bridge, Dukinfield, Caroline Bridge, Stalybridge and Broadbent Hollows Culvert, Mossley. A tender for the works has been prepared and is anticipated to be issued in August 2023.
- 4.3 The procurement of a scheme to refurbish the parapets to the Grade II listed Victoria Bridge, Trinity Street, Stalybridge has been delayed. A revised tender return date of late August 2023 is now anticipated.
- 4.4 A feasibility study is to be undertaken of the parapets along Richmond Street, Ashton-under-Lyne, to investigate problems of spalling concrete, corrosion of steel reinforcement and to provide options for refurbishment/reconstruction.

### **5. CURRENT SCHEMES: CREMATORS**

- 5.1 Practical Completion of the cremator replacement scheme continues to be delayed due to a number of minor defects. Practical completion will not be achieved until the outstanding defects are remedied to the satisfaction of the bereavement service. In order to make best use of the bariatric (larger sized) cremator there is a requirement to adapt the catafalque (hatch) and curtains to accommodate larger coffins. This will allow for the smooth transfer of coffins from the chapel to the cremator area. The cost of this is quoted as £0.0434m and will be funded from the scheme contingency.
- 5.2 Condition surveys to the chapel roof and spire continue. The findings will be reported to members in due course.



## 6. CURRENT SCHEMES: VEHICLE REPLACEMENT PROGRAMME

- 6.1 Although the number of vehicles was reduced for 2022/23 the costs were still significantly higher than estimated. Following discussions with the Finance team the number of vehicles and if it would offer better value if they were hired or leased are being reviewed with Service Unit Managers for 2022/23. Once a definitive list of vehicles and plant has been agreed we will go out to tender again as the original tender prices are now nine months old and no longer valid. Suppliers will also be asked for leasing prices so a comparison can be made. Once the tenders have gone out a similar exercise will be carried out for vehicles and plant identified for replacement in 2023/24.

## 7. CURRENT SCHEMES: UK SHARED PROSPERITY FUNDING

- 7.1 The Council has been awarded UK Shared Prosperity Funding for projects in Tameside. £350,041 has been granted for improvements to Greenspace including more inclusive play equipment; greenspace infrastructure improvements and funding for litter bins and litter pickers. Officers have recommended various projects across Greenspace to the UKSPF Board and the Executive Member for UKSPF – all the projects were approved. Officers are requesting that the £350,041 UKSPF funding is included in the Capital Programme. Officers will then provide updates to future meetings.

## 8. CURRENT SCHEMES: PROJECT MILESTONE FORMS

- 8.1 Milestone forms for projects with a value of £0.500m or greater are in Appendix 2 and include the following:
- MCF, Walking, Cycling & Other
  - Bridges, Structures & Inspections
  - Cemeteries and Crematoria
  - Children's Playgrounds
  - Street lighting LED
  - Vehicle Replacement Programme 2023 – 2024

## 9. RISK MANAGEMENT

- 9.1 The table below provides a summary of the high level risks associated with the delivery of the Operation and Neighbourhoods Capital Programme.

RISKS	MITIGATING ACTIONS
1. Failure to secure construction funding through the Bee Network Business Case process.	<p>i. Ensure all walking and cycling schemes are designed to be compliant with Bee Network design standards and in partnership with TfGM.</p> <p>ii. Ensure that a robust public consultation programme is in place, for all proposed schemes, to ensure that schemes are designed to meet the needs of existing and potential users.</p>
2. Inclement weather delaying the delivery of schemes.	<p>iii. Realistic construction programmes to be agreed with partners.</p> <p>iv. Anticipated delays in delivery will be communicated to stakeholders.</p> <p>v. Approval will be sought to roll funding forward if required.</p>

<p>3. Inflation and supply chain pressures pose a potential risk to construction costs and availability / delivery timescales for materials.</p>	<p>vi. Procurement processes to commence earlier in development programmes. vii. Market monitoring to support the development of realistic cost plans and delivery programmes.</p>
<p>4. Failure to deliver grant funded schemes within the required timescales.</p>	<p>viii. Regular and formal communication to continue with grant funding bodies. ix. Delivery programmes reviewed with funders on a monthly basis to ensure early warning risks, relating to funding timescales, are flagged and action taken. x. Use of the council's in-house delivery team to resource priority schemes.</p>
<p>5. Lack of resources (personnel) to design, develop and deliver schemes in line with grant funding timescales.</p>	<p>xi. Regular review of available resources. xii. Recruitment to vacant posts. xiii. Procurement of external services to support in-house resources via STAR.</p>

## 10. RECOMMENDATIONS

10.1 As set out at the front of this report.

# APPENDIX 1

## Proposed Highways Maintenance Programme

2023 – 2024

Town	Scheme	Location	Estimated Costs
Mossley	Arundel Street	Anthony Street to Lees Road	£0.105m
Denton	Mill Lane	Read St to L/C 10 (Caravan Park)	£0.056m
Hyde	Higham Lane	Mottram Old Road to No 41	£0.035m
Denton	Corporation Road / Taylor Lane / Seymour Street	Egerton Street to Belmont Avenue	£0.119m
Hyde	Mottram Road	No 440 to Kerry Foods Way	£0.220m
Droylsden	Lewis Road	Bakewell Road to David's Road	£0.050m
Droylsden	Edge Lane	Chatsworth Road to Clayton Boundary	£0.180m
Ashton	Queen Road	Mossley Road to Mackeson Road	£0.100m
Denton	Anson Road	Windsor Road to Thornley Lane South	£0.140m
Ashton	Arundel Street	Stamford Square to No 56 (Junction Argyll Street)	£0.045m
Total Estimated Cost			£1.050m

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	Scheme	Mayor's Challenge Fund, Walking & Cycling	RAG Status
	Project Manager	Andrea Wright	

### Scheme Overview

The objective of the walking and cycling programmes is to deliver new and improved infrastructure to encourage active travel. Grant funding has been secured from a number of grant funding programmes. The capital programmes with budgets above £500k, are listed below: i. Mayor's Challenge Fund (MCF) - The Council has secured £10.3m, in-principle, to deliver a number of schemes across the borough to make journeys on foot or by bike much easier and more attractive. ii. Active Travel Fund -Tranche 2 (ATF2) - GMCA have approved £985k to upgrade 3 existing walking and cycling lanes at Oldham Road/Newman Street, Ashton, Stockport Road, Ashton and Guide Lane, Audenshaw. iii. Active Travel Fund - Tranche 3 (ATF3) - In-principle approval secured for £1.95m to support the delivery of Phase 1 of the A57 Crown Point scheme.

Key Milestones		Start	Completion
Public consultation on 3 MCF schemes	Planned	Dec-22	Feb-23
Public consultation on 3no. MCF schemes	Actual	Dec-22	Jan-23
Public consultation on 3 ATF2 schemes	Planned	Sep-22	Oct-22
Public consultation on 3 ATF2 schemes	Actual	Sep-22	Oct-22
ATF2 scheme construction (3 schemes)	Planned	May-23	Mar-24
ATF2 scheme construction (1scheme)	Actual	Jun-23	
AT3 optioneering exercise complete	Planned	Oct-22	Aug-23
AT3 optioneering exercise complete	Actual	Oct-22	

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### Scheme Status

i. MCF - Business Case and designs due to be submitted to TfGM during July 2023 in order to secure grant funding to deliver schemes at Stamford Drive to Granville Street (Stalybridge and Ashton) and Rayner Lane (Droylsden and Audenshaw) following public consultation. ii. ATF2 - Work started on the cycle lane upgrade scheme at Stockport Road, Ashton in June 2023. Teh planned completion date for this scheme is December 2023. iii. ATF3 - An optioneering exercise underway to develop Phase 1 of an affordable and deliverable scheme at Crown Point. Further design work needed following a presentation of designs to TfGM's Design Review Panel in June 2023 which require the contract modification process, in partnership with STAR, to b progressed. This work is underway.

	£000		£000
Original Budget	3,420		
Additional Budget Requests		Prior Years Spend	1,886
		2023/24 Projection	1,534
		Future Years Projection	0
Current Budget	3,420	Total Projected Spend	3,420

	<b>Scheme</b>	Bridges & Structures	<b>RAG Status</b>
	<b>Project Manager</b>	Andrew Vincent	

### Scheme Overview

This milestone form covers the on-going capital programme for the management and major maintenance of the council's highway structures assets, including bridges, retaining walls, culverts. Within the rolling programme, a number of schemes have been identified for progression during this financial year as follows:

Phantom Bridge, Broadbent Hollows Culvert and Alma Bridge scour protection works  
 Caroline Street Bridge scour protection works  
 Mottram Cutting rock protection works.  
 Victoria Street embankment stabilisation works  
 Richmond Street Parapet refurbishment

Key Milestones		Start	Completion
<b>Phantom Bridge (Construction)</b>	Planned	Jan-23	Mar-23
	Actual	May-23	Jun-23
<b>Alma Bridge/Broadbent Hollows/Caroline Street Bridge Scour protection Design</b>	Planned	Apr-22	Jan-23
	Actual	Apr-22	Apr-23
<b>Procurement</b>	Planned	Feb-23	Feb-23
	Actual	Jun-23	
<b>Construction</b>	Planned	Mar-23	Aug-23
	Actual		

### Scheme Status

Works are complete for the scour protection works to Phantom Bridge, Ashton-under-Lyne. The final valuation has yet to be authorised, however indications are that the scheme will come in under the original budget of £60k.  
 Three scour protection schemes have been prepared for Broadbent Hollows culvert, Alma Bridge and Caroline Street Bridge. Procurement of the works is underway. The estimated value of the schemes is £135K  
 Mottram Cutting Stalybridge - The design options are being progressed. The estimated value is £90K  
 Victoria Street embankment Hyde - Options for a solution are currently being progressed following completion of the site investigation. A revised estimate will also be prepared.  
 Richmond Street parapet refurbishment - Feasibility study to investigate the extent of structural damage and prepared solution options. Estimated cost £15K

	£000		£000
<b>Original Budget</b>	810		
<b>Additional Budget Requests</b>		<b>Prior Years Spend</b>	0
		<b>2023/4 Projection</b>	810
		<b>Future Years Projection</b>	0
<b>Current Budget</b>	810	<b>Total Projected Spend</b>	810

	<b>Scheme</b>	<b>Cremator Replacement Scheme</b>	<b>RAG Status</b>
	<b>Project Manager</b>	<b>Roger Greenwood</b>	
<b>Scheme Overview</b>			
Replacement of Cremators and Mercury Abatement, Filtration Plant and Heat Recovery Facilities at Dukinfield Crematorium			
<b>Key Milestones</b>		<b>Start</b>	<b>Completion</b>
<b>Practical Completion</b>	Planned		Nov-22
	Actual		Jul-23
<b>Survey works to Spire and roof</b>	Planned		Mar-23
	Actual		
	Planned		
	Actual		

<b>Scheme Status</b>			
<p>Practical Completion of the cremator replacement scheme continues to be delayed due to a number of minor defects. Practical completion will not be achieved until the outstanding defects are remedied to the satisfaction of the bereavement service. In order to make best use of the bariatric (larger sized) cremator there is a requirement to adapt the catafalque (hatch) and curtains to accommodate larger coffins. This will allow for the smooth transfer of coffins from the chapel to the cremator area. The cost of this is quoted as £43,400 and will be funded from the scheme contingency.</p> <p>Condition surveys to the chapel roof and spire continue. The findings will be reported to members in due course.</p>			

<b>Scheme Status</b>			
	£600		£000
<b>Original Budget</b>	2,500		
<b>Additional Budget Requests</b>		<b>Prior Years Spend</b>	1,772
		<b>2023/24 Projection</b>	728
		<b>Future Years Projection</b>	0
<b>Current Budget</b>	2,500	<b>Total Projected Spend</b>	2,500

	<b>Scheme</b>	Childrens Playgrounds	<b>RAG Status</b>
	<b>Project Manager</b>	Nick Sayers	

#### Scheme Overview

There are currently 37 Council owned play areas within Tameside and these have not had significant investment for around 12 years and were designed and installed at a time when most parks were staffed and there was a greater maintenance budget. These play areas are now in need of investment - timber play equipment needs replacing; loose fill surfaces will be replaced with wetpour at some sites and the play equipment at some sites is getting beyond economic repair and therefore requires removal or replacement. Improvements to children's play areas will contribute towards giving all children in Tameside a healthy start in life. The improved play areas will encourage young people and their families to get outside, to be active and to spend time together. All the play areas are free to access and are open every day therefore there are no economic barriers to access as there are with commercial indoor soft play areas. The Council has a duty of care as landowner to prevent injury to persons using their land and therefore it is important that we keep well maintained play areas. The funding is only to be used on health and safety repairs and is being split into three phases: Phase 1 is replacement of sand with wetpour and replacement play equipment. Phase 2 is the replacement of 5 timber multiplay units with new metal and plastic units. Phase 3 is replacement of play equipment and replacement of some grass matting with wetpour.

Key Milestones		Start	Completion
Phase 1	Planned	Jan-21	Dec-21
	Actual	Jan-21	Dec-21
Phase 2	Planned	Jul-22	Oct-22
	Actual	Jul-22	Oct-22
Phase 3	Planned	Nov-22	Apr-23
	Actual	Feb-23	Sep-23

#### Scheme Status

Phase 1 is complete. Phase 2 is complete however one multiplay unit has since been subject to an arson attack and has had to be removed. In conjunction with Ward Members Officers have agreed not to replace this with another unit aimed at teenagers but will instead replace with a unit for toddlers which will be less likely to attract anti social behaviour. **Phase 3 has commenced with work completed at Cheetham Park; Oxford Park; Dukinfield Park; Dewsnap Lane; and Egmont Street. Contractors are currently on site at Cedar Park. As soon as this is complete they will then move on to Water Lane, Waterloo Park and Haughton Green. All scheduled work will be complete by the end of September 2023.**

	£600		£000
Original Budget	600		
Additional Budget Requests		Prior Years Spend	274
		2023/4 Projection	326
		Future Years Projection	0
Current Budget	600	Total Projected Spend	600



	Scheme	Street Lighting LED	RAG Status
	Project Manager	Gary Edwards	

#### Scheme Overview

This is the carry over budget from 2021/22 to complete the street lighting LED lantern upgrade to the main roads.

Key Milestones		Start	Completion
Site works	Planned	Aug-20	Mar-23
	Actual	Oct-20	

#### Scheme Status

The Metrolink route lantern installation is complete. To date we have installed 7,450 lanterns from the initial design package of 7546. We have 96 lanterns of a special nature to complete consisting of mainly heritage area. The main road LED replacement scheme is substantially completed. The heritage special areas are scheduled to be completed this financial year in line with the project completion.

	£000		£000
Original Budget	2,431		
Additional Budget Requests		Prior Years Spend	2,340
		2023/24 Projection	92
		Future Years Projection	0
Current Budget	2,431	Total Projected Spend	2,432

	Scheme	Vehicle Replacement Programme 22/23		RAG Status
	Project Manager	Jo Oliver		
<b>Scheme Overview</b>				
Replacement programme for Council owned vehicles and plant				
<b>Key Milestones</b>		<b>Start</b>	<b>Completion</b>	
<b>Governance to procure</b>	Planned	Apr-22	Mar-23	
	Actual	Apr-22	Jul-23	
<b>Procurement</b>	Planned	Jun-22	Jan-23	
	Actual	Aug-23	Oct-23	
<b>Delivery of Vehicles</b>	Planned	Dec-22	Mar-23	
	Actual	Jan-24	Mar-25	

**Scheme Status**

A total of 40 vehicles were to be purchased in 22/23 but this was reduced to 28 following discussions with Service Heads. This reduced the costs to £872k but this was still excessive based on the reduced number of vehicles. We are reviewing again the number of vehicles required and if hiring or leasing would offer better value. We will need to go out to tender again as the prices submitted are no longer valid. Once the procurement exercise has been completed further discussions will take place with the Finance team and an Executive Decision Notice prepared for sign off so orders can be placed.

	£000		£000
<b>Original Budget</b>	826		
<b>Additional Budget Requests</b>		<b>Prior Years Spend</b>	0
		<b>2023/4 Projection</b>	0
		<b>Future Years Projection</b>	826
<b>Current Budget</b>	826	<b>Total Projected Spend</b>	826

	Scheme	Vehicle Replacement Programme 23/24		RAG Status
	Project Manager	Jo Oliver		
Scheme Overview				
Replacement programme for Council owned vehicles and plant				
<b>Key Milestones</b>				
		Start	Completion	
Governance to procure	Planned	Apr-23	Mar-24	
	Actual	Jun-23	Mar-24	
Procurement	Planned	Oct-23	Dec-23	
	Actual	Oct-23	Dec-23	
Delivery of Vehicles	Planned	Apr-24	Mar-25	
	Actual	Apr-24	Mar-25	

**Scheme Status**

A total of 19 items are expected to be purchased in 2023/24 as documented in the approved Fleet Replacement Strategy. Discussions will start shortly with Service Heads to see if there is still a need for the item and if hiring or leasing would offer better value. Once agreed an Executive Decision Notice will be prepared to seek approval to go out to procurement.

	£000		£000
Original Budget			
Additional Budget Requests		Prior Years Spend	0
		2023/24 Projection	1,144,754 (based on prices from 21/22)
		Future Years Projection	
Current Budget	0	Total Projected Spend	1,144,754

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# Agenda Item 7

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member:</b>	Councillor John Taylor – Executive Member (Adult Social Care, Homelessness & Inclusivity)
<b>Reporting Officer</b>	Stephanie Butterworth – Director of Adult Services
<b>Subject:</b>	<b>ADULT SERVICES 2023/24 CAPITAL PROGRAMME UPDATE</b>
<b>Report Summary:</b>	<p>This report provides an update of the developments in relation to the Adults Capital Programme for –</p> <ul style="list-style-type: none"><li>• schemes previously approved and still underway,</li><li>• the usage of the wider disabled facilities grant (DFG) including the housing adaptations budget.</li></ul>
<b>Recommendations:</b>	That the Strategic Planning and Capital Monitoring Panel be recommended to note the progress updates of the Adult Services capital programme.
<b>Corporate Plan:</b>	The proposals contained within this report support the delivery of the Corporate Plan.
<b>Policy Implications:</b>	In compliance with Council policy.
<b>Financial Implications:</b> <b>(Authorised by the statutory Section 151 Officer)</b>	<p>The report provides an update on the previously approved projects that are financed via Adult Services capital grant reserve balances. The projects were approved at the Strategic Planning and Capital Monitoring Panel (SPCMP) on 17 November 2022.</p> <p>In addition the report provides an update on the use of the Disabled Facilities Grant awarded to the Council in 2023/24 of £2.849m.</p> <p>The financial implications of relevant schemes within the programme are as follows :</p> <p><b>Disabled Facilities Grant (DFG)</b></p> <p>As previously referenced, the Council has been awarded £2.849m in 2023/24. Section 5 of the report provides an update on the programme supported in 2022/23 via the same grant award value. All related expenditure has to comply with the related grant conditions and will be monitored accordingly. The funding is provided to enable people to live independently and safely at home and either reduce existing or avoid future related care package expenditure on the Adult Services revenue budget.</p> <p>The annual sum is pooled by the Council with the Tameside locality Integrated Care Board within the wider Better Care Fund (BCF). The sum is reported in the annual plan and year end returns that are approved by the Health and Wellbeing Board.</p> <p>Further updates on the use of the 2023/34 grant will be reported in subsequent update reports that will include any existing revenue savings that have or will be realised via proposals supported by investment of the grant.</p>

### **Disability Assessment Centre**

A budget sum of £0.250m is allocated for the project.

It is noted (section 3 of the report) that work is ongoing to identify a potential location and suitable property.

The revenue budget implications of the proposal will require additional due diligence that includes the benefits that will be realised together with the associated financing arrangements. This will be then subject to separate approval. It is noted that further updates will be presented in subsequent reports.

### **Changing Places Toilets**

Section 7 of the report provides an update on the programme and installation of four toilets at separate locations. The programme is financed via a £0.100m grant award from the Department for Levelling Up, Housing and Communities (DLUHC) together with £0.120m via Adult Services capital reserve balances, a total budget of £0.220m.

The toilets will be located in two buildings that are not in the ownership of the Council and one building (Loxley House) that is in the process of a Community Asset Transfer. Therefore the Council will not be liable for any ongoing revenue costs of the facilities.

The expenditure that is financed via the grant award of £0.100m from DLUHC must comply with the related grant conditions and will be monitored accordingly.

### **Accommodation In the Pipeline (Grosvenor Street and Former Police Station, Stalybridge)**

Section 11 of the report provides supporting details where it is noted that the budget allocation of £0.390m will finance related adaptations at the properties to support the needs of residents. This will avoid related care package expenditure on the Adult services revenue budget.

Payments to the property developer will be subject to a payment profile within a separate agreement. It is essential that related payments are made in arrears and that value for money can be robustly evidenced within the procurement process of the adaptations and is within the approved budget.

Further updates will be presented in subsequent reports.

### **Community Response Service – Digital Switchover**

Section 12 and **Appendix 1** provide an update on the switchover of assistive technology from analogue to digital which needs to be completed by 31 March 2025.

The investment will continue to support residents to live independently at home and avoid related care package expenditure on the Adult Services revenue budget.

The budget allocation is £0.650m and it is essential that value for money can be clearly evidenced within the procurement process of the related equipment.

Adult Services are currently reviewing all fees and charges levied in the provision of care services within the revenue budget to ensure that all related expenditure is recovered. The investment in this

programme will need to be evaluated and included where applicable.

### **Capacity Within The Housing Adaptations Team, Occupational Therapist – Equipment Review, Environmental Occupational Therapist**

The three projects all relate to additional posts that will be financed via existing capital grant reserve balances in 2023/24 namely Disabled Facilities Grant and Community Capacity Grant.

The Housing Adaptations team posts will be recruited on a permanent basis and will be financed via the annual Disabled Facilities Grant award allocation from 2024/25 onwards together with the existing Community Capacity Grant reserve balance as stated in table 2 (£1.437m). This will ensure compliance with the associated grant award conditions.

It is essential that the cost benefit impact of the team is monitored and reported when compared to the annual investment

In addition, the same will apply to the Environmental and Equipment Review Occupational Therapists posts if they are to be considered for continuation beyond a 12 month period.

The related details will be reported in subsequent update reports.

### **Loxley House**

Section 16 of the report provides an update on the project which relates to the Community Asset Transfer of the building. The capital programme includes investment of £0.080m to carry out works to the building for which the Council is liable prior to the transfer.

The estimated annual recurrent property related revenue expenditure that will be avoided by the Place directorate (Strategic Property service) following the transfer is £0.139m (based on 2022/23 outturn).

### **IT System Upgrade**

The budget for the programme has been increased to £0,323m to equate to the cost of the related upgrade of the liquid logic case management system and the implementation of ControCC.

ControCC is an Adult Social Care finance system that facilitates care package payments, financial assessments and service user charging. The system will provide improved budget actual and forecast data with a direct interface to the Council's financial ledger system, Agresso

The annual revenue costs (£0.098m plus annual inflation) of the upgrade (system support and maintenance) will be financed via the Adult services transformation reserve for a five year period. The directorate will be required to identify annual revenue budget beyond this period to finance the related expenditure.

It is expected that the investment in the upgrade and implementation of ControCC will also realise process related efficiencies within Adult Services and Resources directorates, the details of which will be evaluated and provided in subsequent reports once the upgraded systems are live.

### **Future Programme Of Work**

Section 19 of the report references proposed initiatives that will be subject to further robust business cases that will be required to state

the investment required and financing source together with the related recurrent benefits that will be realised. The approval of any further initiatives will be subject to separate governance. The proposals were included in the Adult Services report to the Strategic Planning and Capital Monitoring Panel (SPCMP) on 17 November 2022, section 4 refers.

The table below provides summary details of the capital funding reserve balances that are available to finance any further capital projects within the Adult Services directorate. The balances are at 1 April 2023 and are the remaining values after financing the existing 2023/24 capital programme including additional commitments approved at the previous SPCMP meeting.

<b>Grant Reserve</b>	<b>Balance at 1 April 2023 After Existing Programme Commitments</b>	<b>Approved Additional Commitments 2023/24</b>	<b>Remaining Balance</b>
	<b>£'m</b>	<b>£'m</b>	<b>£'m</b>
Disabled Facilities Grant	2.165	0.000	2.165
Housing Assistance Contributions	1.016	0.000	1.016
Community Capacity Grant	1.476	0.039	1.437
<b>Total</b>	<b>4.657</b>	<b>0.039</b>	<b>4.618</b>

The Council has limited resources available to fund Capital Expenditure. The current Capital Programme includes £15m of schemes which will need to be funded from Capital Receipts and existing Capital Reserves. Only limited reserves are available and should sufficient capital receipts not be achieved, or be delayed in their achievement, the Council will have to either re-profile its Capital Programme to realign expenditure with income receipts or consider alternative sources of capital financing such as borrowing, which attracts interest and Minimum Revenue Provision (MRP) that are both costs to the General Fund. The Council will have to consider if the costs of borrowing, at a point in time when they are required, represent value to the Council in delivering its strategic objectives outlined in the Corporate Plan.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

**Legal Implications:**  
(Authorised by the Borough Solicitor)

This is an update report for Members to review the progress being made on the various projects.

No decisions are being sought on the projects that are subject to



their own due diligence, governance and decision making.

**Risk Management:**

Risks are contained within the body of the report.

**Background Information:**

The background papers relating to this report can be inspected by contacting: Tracey Harrison, Assistant Director, Adults



Telephone: 0161 342 3414



e-mail: [tracey.harrison@tameside.gov.uk](mailto:tracey.harrison@tameside.gov.uk)

## 1. INTRODUCTION

1.1 The individual projects within the Adult Services capital programme for 2022/23 were as follows:

- **Moving with Dignity** - Following the success of the project in prior years, the funding for the team continued in 2022/23.
- **Disability Assessment Centre** - This funding has been reallocated to 2023/24 to give the service time to review this project and consider long-term revenue implications. Planning and accommodation options need to be explored.
- **Replacement of ageing and obsolete equipment** - The Disabled Facilities Grant (DFG) funded post will be the subject of a secondment and the process to approve and fill this post is underway.
- **Disabled Facilities Grant (DFG)** – This is explained further in section 5 of the report.
- **Changing Places Toilets** – The Department for Levelling Up, Housing and Communities (DLUHC) have confirmed the allocation of £0.100m to support the installation of three Changing Places Toilets following the expression of interest submitted. The Strategic Planning and Capital Monitoring Panel (SPCMP) approved further investment of £0.120m on 17 November 2022. This investment will support the installation of four toilets at locations across the borough as stated in the previously referenced report.

1.2 The individual projects for 2023/24 are as follows:

- **Disabled Facilities Grant (DFG)** - This is explained further in section 5 of the report. A sum of £2.849m has been awarded to the Council for 2023/24.
- **Non-Adaptation Works (Discretionary Assistance)** – These refer to Home Repair Assistance and Stay Put Grants to help people maintain their homes. A budget allocation of £0.156m is available for 2023/24.
- **Moving with Dignity** – The programme will continue in 2023/24 with a total budget allocation of £0.228m.
- **Disability Assessment Centre** – A budget sum of £0.250m is allocated for the project in 2023/24. The revenue budget implications of the proposal require confirmation together with the associated financing arrangements. Further updates will be presented in subsequent reports.
- **Occupational Therapy Equipment Review** – A sum of £0.046m has been allocated to support a review of equipment in 2023/24. The post will be financed via the Council's annual Disabled Facilities Grant allocation in 2024/25 if it is required for an extended period following the review that is due to be undertaken in the current financial year.
- **Existing Accommodation Options Group Stock – Adaptations to support for life.** – To provide a range of adaptations to nine properties identified as part of the review of existing stock. A budget sum of £0.220m has been allocated for 2023/24.
- **Accommodation in the Pipeline (Grosvenor Street / Former Police Station)** – The development of two new schemes in Stalybridge in partnership with Great Places Registered Housing Provider and in line with the Councils Housing Strategy 2021 –

2026. A sum of £0.390m has been allocated in 2023/24 to finance service user adaptations required at both properties.

- **Environmental Occupational Therapist** – To ensure the goals outlined in the Housing Strategy 2012 – 2026 are delivered, a sum of £0.049m to finance an Environmental Assessment Officer post has been allocated for 2023/24. The post will be financed via the Council's annual Disabled Facilities Grant allocation from 2024/25 if it is required for an extended period beyond the current financial year.
- **Community Response Service Assistive Technology – Digital Switchover** – Replacement of the Community Response Service analogue system via an agreed procurement process working in collaboration with the Council's IT Service. A sum of £0.650m has been allocated for 2023/24.
- **Capacity within Housing Adaptations Team** – A sum of £0.218m has been allocated in 2023/24 to finance five posts that will support the backlog of assessments and adaptations within the Housing Adaptations Team. The additional posts were approved on a recurrent basis in the report presented to the Strategic Planning and Capital Monitoring on 17 November 2022. The posts will be financed via the Council's annual Disabled Facilities Grant allocation from 2024/25.
- **Care Home Beds** – A sum of £0.258m has been allocated to purchase 496 suitable profiling beds for care homes across the borough to allow an efficient transition from hospital to home.
- **Community Support – Living Well at Home** – A sum of £0.028m has been allocated in 2023/24 to purchase a range of equipment to support providers to free up workforce capacity across "Support at Home" by purchasing gantries and lifting equipment which will potentially reduce ambulance call outs and hospital admissions.
- **Loxley House** – A sum of £0.080m that was originally approved in March 2013 via a Key Decision, will finance a range of building works required at Loxley House as part of the Community Asset Transfer process of the building that will be led by the Place Directorate.
- **IT System Upgrade** – Funding of £0.284m has been approved to implement updates and additional functionality within the liquid logic case management system to improve efficiency, productivity and better meet the needs of the service. The system upgrade also includes the implementation of ContrOCC, which is an Adult Social Care finance system that facilitates care package payments, financial assessments and service user charging. The project is progressing with a current go live date expected to be late autumn / winter this year. Further progress updates will be provided to SPCMP during the year.
- The cost of the upgrade following procurement is £0.323m. Approval was provided by the Strategic Planning and Capital Monitoring Panel on 22 June 2023 and the Executive Cabinet on 28 June 2023 to increase the funding for the project by £0.039m. The additional cost will be financed via the Adult Services Community Capacity grant reserve.
- The annual revenue costs (£0.098m plus annual inflation) of the upgrade (system support and maintenance) will be financed via the Adult services transformation reserve for a five year period. The Directorate will be required to identify annual revenue budget beyond this period.
- **Autism Community Response Service Offer** – This is a programme to support a

range of developments for sensory and technology offers to support autistic people. A budget of £0.045m has been allocated for 2023/24.

- **Changing Places Toilets** – The Department for Levelling Up, Housing and Communities (DLUHC) have confirmed the allocation of £0.100m to support the installation of three Changing Places Toilets following the expression of interest submitted. The Strategic Planning and Capital Monitoring Panel (SPCMP) approved further investment of £0.120m on 17 November 2022. This investment will support the installation of four toilets at locations across the borough as stated in the previously referenced report. There is a programme budget of £0.160m in 2023/24. It should be noted that there will now only be three toilets installed due to the failure of one scheme as explained in section 7.4 of this report. The related scheme costings will be updated and reported to the next SPCMP meeting.

## **2. MOVING WITH DIGNITY (SINGLE HANDED CARE)**

### **Progress update – April to June 2023**

- 2.1 The Moving with Dignity team continues to work closely with NHS colleagues in both acute services and intermediate care services, in order to promote and embed this practice. Work is also ongoing to ensure the wider education of the benefits of single-handed care. There is nothing further of significance to report at this stage.

## **3. DISABILITY ASSESSMENT CENTRE**

### **Progress update – April to June 2023**

- 3.1 Adult Services is continuing to work with the Place Directorate to identify suitable accommodation within the private commercial sector. No suitable and appropriate accommodation has been identified within the Council's estate at this stage. A further update will be reported to the next SPCMP.

## **4. REPLACEMENT OF AGEING AND OBSOLETE EQUIPMENT**

### **Progress update – April to June 2023**

- 4.1 The replacement of equipment continues on a reactive basis pending the planned changes to the Housing Adaptations service. Since the beginning of April 2023, requests to replace 3 ceiling track hoists, 2 stairlifts and 2 through floor lifts were received due to the inability to repair them or the excessive cost to revenue.
- 4.2 The new procurement tender process for lifting and hoisting equipment that is led by Oldham Council has completed the moderation of bids received and will now progress to the contract award stage. The Council will be a partner on this contract. As noted in the previous report the contract includes for the supplier to provide a limited Occupational Therapy (OT) provision. However, this provision will now not be required due to the intention to recruit an OT to the Housing Adaptations service.
- 4.3 The Housing Adaptations service is currently undergoing a service review. The team is being consulted on the new plans and the additional posts within the review will be recruited in line with the planned expansion of the team. The new Occupational Therapist (OT) post is included within the new structure. The recruitment process is underway for the OT that will be responsible for the re-assessment of clients for replacement equipment.

## 5. DISABLED FACILITIES GRANT AND OTHER RELATED ADAPTATIONS FUNDING

### DFG Allocation for 2023/24

5.1 The Department of Health and Social Care awarded the £2.849m for 2023/24.

### Progress update – April to June 2023

5.2 Delivery of adaptations is continuing and the rate of delivery and expenditure is slowly increasing as post pandemic issues recede. The number of contractors available is still an issue. The new framework for adaptations contractors is progressing through governance and this should see the new builders begin to take effect in early 2024.

5.3 As noted in the previous report the cost of extensions to properties remains a problem for homeowner applicants. However, most of the current extensions under development are with social landlords, primarily Jigsaw.

5.4 The number of requests for extensions continues to rise, as does the number of complex cases. Currently there are 10 extensions at various stages of development/ completion and 7 complex cases including 3 where the grant limit may be exceeded.

5.5 The number of people making enquiries about personal application for DFG has risen sharply. 8 enquiries have been received since beginning of April. Some of these will likely not submit or will fail due to the nature of the works not meeting the criteria. This means there are currently 23 active enquiries.

### 5.6 Contract for the Provision of Adaptations for Disabled People and Home Repairs for Vulnerable People.

- As noted in the previous update, an award report prepared by the Housing Adaptations Manager is currently progressing through governance for the approval to award to Lots 1A, 1B and Lot 2. These Lots comprise the bulk of the adaptation works.
- It is intended to retender the Lot for Visual Impairment works later this year.
- STaR Procurement is still dealing with the extension for the existing contract.

### 5.7 Contract for Delivery of Lifting and Hoisting Equipment

- As noted in the previous update, this contract is with Oldham Council and Tameside is a partner. The evaluation and moderation process is now complete and Oldham Council will soon be in a position to award the contract to the successful bidder. The number of bidders was unfortunately low however, Oldham Council are confident it will be possible to make the award for all three Lots.

### 5.8 Contract for Inspection, Service, Maintenance and Repair

- Procurement of this contract has still not been placed on the Chest, however this should take place before the end of July 2023.
- STaR Procurement is still dealing with the extension for the existing contract.

**Table 1 - DFG Activity as at 30 June 2023**

<b>Referrals received in year</b>	64	Urgent and Substantial	and	From Adults and Children's Services including 9 hospital discharge requests
<b>Approved schemes</b>	93	Urgent and Substantial	and	Including 56 carried over from 2022/23. This figure also includes 3 personal applications.

<b>Completions to date</b>	40	Urgent and Substantial	Including 0 completed personal applications
<b>Schemes currently being worked on – not yet approved</b>	79	Urgent and Substantial	
<b>Referrals awaiting allocation</b>	32	Current waiting list for Substantial	Oldest referral is dated 24 May 2021
<b>Referrals Cancelled</b>	13	Including 4 grants cancelled following approval	Various reasons. Residents passing away, moving home, not willing to progress, failing to respond to enquiries.
<b>Number of Advice Visits requested</b>	17	Request to confirm an adaptation can/can't be provided	Requests from Children's and Adult Services
<b>Minor Adaptations Ordered</b>	144	All tenures less than £1,500	Including 80 carried over from 2022/2023
<b>Minor Adaptations Completed</b>	14	All tenures less than £1,500	0 cancelled
<b>Hospital Discharge Grants Approved</b>	9	All tenures less than £1,500	Majority have been deep cleaning requests from Social Workers

## 6. NON-ADAPTATION WORKS (DISCRETIONARY ASSISTANCE)

### Progress update – April to June 2023

6.1 There have been no further Discretionary schemes approved.

## 7. CHANGING PLACES TOILETS (CPT)

### Progress Update – April to June 2023

- 7.1 The information provided in the previous report remains generally the same with two distinct exceptions: the design process and number of schemes
- 7.2 Due to issues with design costs and timescale considerations STaR Procurement is carrying out an expression of interest on the Chest for a design and build process.
- 7.3 Muscular Dystrophy UK has approved the design for the CPT for 4C at Christ Church in Ashton-Under-Lyne. The design can now progress to procurement.
- 7.4 The most important change relates to the Hyde Bangladeshi Welfare Association (HBWA). The HBWA has changed the location of the scheme within the existing building and due to the issues it creates a discussion was held with MDUK. They have expressed strong concerns about the viability of the CPT in the building and have said they cannot agree to the scheme. HBWA has been informed of this decision. A modification request has been submitted to DLUHC requesting this scheme be changed for the scheme at St George's in Denton.
- 7.5 The loss of the HBWA means that there are now only 3 schemes in the program. Due to the costs associated with this type of work it is still possible that the majority of the budget will be taken up. It is not considered suitable to search for a replacement venue due to the time constraints.
- 7.6 As noted in the previous report the costs associated with CPT are high. The estimated costs

of each CPT is expected to be in the region of £0.070m including design fees.

## **8. NON-ADAPTATION WORKS (DISCRETIONARY ASSISTANCE)**

### **Progress Update – April to June 2023**

- 8.1 There is no further update at this stage. Work in this area relies on the outcome of the Housing Adaptations Service review and recruitment to the new posts, in particular a new surveyor.

## **9. OCCUPATIONAL THERAPY EQUIPMENT REVIEW**

### **Progress Update – April to June 2023**

- 9.1 This post, located within the Housing Adaptations service, will carry out a review of the equipment on the service and maintenance contract with a view to replacement of the equipment with a lifetime warranty. A job description has been prepared and the recruitment process has begun.

## **10. EXISTING ACCOMMODATIONS OPTIONS GROUP STOCK – ADAPTATIONS**

### **Progress Update – April to June 2023**

- 10.1 A schedule and costings for work at Charnwood Avenue, Denton have been received. Access to the property has been agreed for early August with Jigsaw. Information from Onward Homes regarding Sandy Bank Avenue, Hattersley, Hyde has been received and is being considered.
- 10.2 Feasibility checks will be made on all existing stock following a full review of needs of each property.

## **11. ACCOMMODATION IN THE PIPELINE (GROSVENOR STREET/POLICE STATION)**

### **Progress Update – April to June 2023**

- 11.1 All works for the build schedule at the site of the former Stalybridge Police Station are scheduled to be complete by summer 2024 (2024/25 financial year).
- 11.2 All works for the build schedule at the site on Grosvenor Street are scheduled to be completed by Autumn 2024 (2024/25 financial year).
- 11.3 Grant Agreements are to be drafted for the agreed contribution payable by the Council within the capital programme for the necessary adaptations to support the needs of the residents. There will be a further update for the next SPCMP in relation to the phasing of the payments.
- 11.4 Payments will be phased over the 2023/24 and 2024/25 financial years until completion of the project.

## **12. COMMUNITY RESPONSE SERVICE ASSISTIVE TECHNOLOGY – DIGITAL SWITCHOVER**

### **Progress Update April to June 2023**

- 12.1 Work commenced in December 2022 and since then a range of digital kits have been procured which include care phone units and associated devices such as falls pendants, wrist pendants, epilepsy monitors, door alarms and sim card renewals. **Appendix 1** provides an update on the project milestones

- 12.2 To date, of the 2,427 households, 1,011 households have had all equipment replaced with new digital kits. The remaining 1,416 households will be included in the roll out plan and will be replaced as and when the remaining kit is received as stock supplies increase.

### **13. CAPACITY WITHIN HOUSING ADAPTATIONS TEAM**

#### **Progress Update – April to June 2023**

- 13.1 The ECG report has been approved and the consultation with the Housing Adaptations team will be carried out over the next couple of months with a view to recruitment of additional employees.

### **14. CARE HOME BEDS**

#### **Progress Update – April to June 2023**

- 14.1 The number of required beds has been identified and will be processed. A more detailed update will be reported at the next meeting.

### **15. COMMUNITY SUPPORT – LIVING WELL AT HOME**

#### **Progress Update – April to June 2023**

- 15.1 **Lifting equipment** -This element of the project is now complete.
- 15.2 **Gantries** - The purchase of the gantries is not yet complete, however the issues around the storage, servicing and delivery of the gantries are now resolved

### **16. LOXLEY HOUSE**

#### **Progress Update – April to June 2023**

- 16.1 A schedule of works has been presented to the Together Centre Trustees as part of the ongoing discussions with the Place directorate regarding the Community Asset transfer (CAT).
- 16.2 Any potential date for completion is still subject to the agreement being formalised between the parties.

### **17. IT SYSTEM UPGRADE**

#### **Progress Update April to June 2023**

- 17.1 The Liquid logic Adult Social Care System (LAS) contract upgrade has been renewed following a call off the Data and Applications Solution (DAS) Framework and is in place for five years with the option to extend for a further two years. The contract commenced 1 December 2022.
- 17.2 The system upgrade also includes the implementation of ContrOCC, which is an Adult Social Care finance system that facilitates care package payments, financial assessments and service user charging. The system will provide improved budget actual and forecast data with a direct interface to the Council's financial ledger system, Agresso. In addition process related efficiencies will be realised within the client finance service of the Resources directorate and also Adult services.
- 17.3 The project is progressing with a current go live date expected to be late autumn / winter this year. Further progress updates will be provided to SPCMP during the year.



## 18. AUTISM COMMUNITY RESPONSE SERVICE OFFER

### Progress Update – April to June 2023

18.1 No further work has commenced. An update will be provided in next report to SPCMP.

## 19. FUTURE PROGRAMME OF WORK – SUBJECT TO FULL BUSINESS CASES

19.1 As per the previous update work continues on developing full business cases that are subject to approval. The proposals were included in the Adult Services report to the Strategic Planning and Capital Monitoring Panel on 17 November 2022, section 4 refers. Supporting details will be reported to subsequent SPCMP meetings.

## 20. CAPITAL RESERVE BALANCES

20.1 **Table 2** provides a summary of the capital funding reserve balances that are available to finance any further capital projects within the Adult Services directorate. The balances are at 1 April 2023 and are the remaining values after financing the existing 2023/24 capital programme.

20.2 Approval to utilise the remaining balances will be subject to separate governance via SPCMP and the Executive Cabinet.

**Table 2**

<b>Grant Reserve</b>	<b>Balance at 1 April 2023 After Existing Programme Commitments</b>	<b>Additional Approved Commitments 2023/24</b>	<b>Remaining Balance</b>
	<b>£'m</b>	<b>£'m</b>	<b>£'m</b>
Disabled Facilities Grant	2.165	0.000	2.165
Housing Assistance Contributions	1.016	0.000	1.016
Community Capacity Grant	1.476	0.039	1.437
<b>Total</b>	<b>4.657</b>	<b>0.039</b>	<b>4.618</b>

## 21 CONCLUSION

21.1 Recruitment to posts within social care continues to be challenging and impacts on a number of the capital schemes. However, work is underway to improve the recruitment processes and attract more people to work in Adult social care and sustain them longer term.

21.2 All costs and benefits are being monitored and reviewed regularly taking into account people's changing needs and ensuring the right support is in place; whether that be assessment staff or adaptations to enable people to live well and as independent as possible in their own homes.

## 22 RECOMMENDATIONS

22.1 As set out on the report cover.

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Scheme		CRS Digital Switchover Plan	RAG Status
Project Manager		Vicki Gee	
Scheme Overview			
<p>From 2025, analogue phone lines will be replaced by digital phone lines. This means that all analogue care phones which support the Community Response Service need to be replaced with digital kit. There are 2317 household in receipt of CRS across Tameside and there are 1332 still to be upgraded. Our in-house properties are outside the scope of this project, as their technology is hard wired, and will need upgrading/replacing, but they do not fall under this digital switchover.</p>			
Key Milestones		Start	Completion
Develop Plan for replacing kit	Planned	Apr-23	Sep-23
	Achieved		
Purchase all kit	Planned	Dec-22	Mar-25
	Achieved		
Replace existing analogue kit	Planned	Dec-22	Mar-25
	Achieved		
Scheme Status			
<p>985 households have had the care phone upgraded to the digital model. Over the next 18 months, 19 units per week would need to be upgraded. In the absence of a dedicated installer, this will need to be carried out by existing staff, as and when we receive orders from the supplier. we are subject to the availability from the supplier as soon as we get kit we install it</p>			
	£000		£000
Original Budget	650,000		
Additional Budget Requests		Prior Years Spend	0
		2023/24 Projection	325,000
		Future Years Projection	325,000
Current Budget	650,000	Total Projected Spend	650,000

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# Agenda Item 8

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member</b>	Councillor Leanne Feeley – Executive Member ((Education, Achievement and Equalities)
<b>Reporting Officer:</b>	Jane Sowerby, Assistant Director of Education Julian Jackson, Director of Place
<b>Subject:</b>	<b>EDUCATION CAPITAL PROGRAMME - UPDATE</b>
<b>Report Summary:</b>	This report provides members of the Panel with an overview and updated position on the Council's Education Capital Programme and seeks approval of the recommendations to Cabinet as set out in the report.
<b>Recommendations:</b>	<ol style="list-style-type: none"><li>1. That the Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to APPROVE:<ol style="list-style-type: none"><li>i) The Section 106 contributions totalling £0.101m as detailed in paragraph 2.13 are approved to finance Education Capital Schemes.</li><li>ii) A joint bid to the Football Foundation for St Thomas More sports pitch as detailed in paragraph 3.8.</li><li>iii) Additional funding of £0.150m to create extra teaching spaces at Oakdale Primary from the High Needs Provision Fund as detailed in paragraph 5.4.</li></ol></li><li>2. That the Strategic Planning and Capital Monitoring Panel recommend to Executive Cabinet to NOTE:<ol style="list-style-type: none"><li>i) The removal of (£0.074m) DFC funding from the capital programme in relation to Academy conversions as detailed in paragraph 2.9.</li><li>ii) Micklehurst All Saints – Roof Replacement (£0.050m) to be returned to the unallocated School Condition fund as detailed in paragraph 4.14.</li><li>iii) No further funding to be allocated to Rayner Stephens as detailed in paragraph 3.7</li></ol></li></ol>
<b>Corporate Plan:</b>	The proposals contained within this report will support the delivery of the Community Strategy, through the delivery of sufficient and suitable school places to meet anticipated increased demand in 2023/24.
<b>Policy Implications:</b>	None
<b>Financial Implications: (Authorised by the statutory Section 151 Officer)</b>	This report provides an update in relation to the schemes already approved and any updates on progress. The Education Capital programme is funded entirely by Grants and contributions, which means the council has to prioritise this spending on priority schemes and emergency works. It is critical value for money considerations are at the heart of our decision making.

Section 2 of this report details the grant funding available, proposed changes to schemes and unallocated funding for each of the grant funding streams.

	<b>Amount £m</b>
Total Funding Available	32.456
Approved Programme Budget	28.403
<b>Remaining Funding</b>	<b>4.053</b>
Proposed Programme Changes	(0.001)
<b>Funding Available to Allocate</b>	<b>4.054</b>

Appendix 1 includes details of all current schemes, which have been previously approved.

The St Thomas More project detailed at paragraph 3.8 could have potential VAT implications which are currently being looked in to. If any risk is identified this will be updated in the next report.

Where a grant agreement is to be put in place, the amount requested for approval in this report should be the maximum amount paid. It will need to be made clear in the grant agreements that this is the case and any additional costs would need to be met by the relevant Trust.

The Council has limited resources available to fund Capital Expenditure. The current Capital Programme includes £15m of schemes which will need to be funded from Capital Receipts and existing Capital Reserves. Only limited reserves are available and should sufficient capital receipts not be achieved, or be delayed in their achievement, the Council will have to either reprofile its Capital Programme to realign expenditure with income receipts or consider alternative sources of capital financing such as borrowing, which attracts interest and Minimum Revenue Provision (MRP) that are both costs to the General Fund. The Council will have to consider if the costs of borrowing, at a point in time when they are required, represent value to the Council in delivering its strategic objectives outlined in the Corporate Plan.

Any additional priority schemes that are put forward for consideration and that are not fully grant funded will need to be evaluated, costed and subject to separate Member approval. There will be a revenue cost for any new capital schemes that are not fully funded from alternative sources and the implications of this will need to be carefully considered, given the on-going pressures on the revenue budget.

**Legal Implications:  
(Authorised by the  
Borough Solicitor)**

This report provides Members with an update on progress in relation the education capital projects.

As the projects are subject to their own due diligence, governance and decision making no decisions are being sought in relation the projects save the recommendations to Cabinet to approve the matters set out in recommendation 1.


**Risk Management:**

That the risks highlighted in Section 7 of the report are noted. The Council has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary

and secondary schools in its area. Failure to deliver sufficient school capacity places the Council in breach of its statutory duties.

**Access to Information:** Not Confidential

**Background Information:** The background papers relating to this report can be inspected by contacting Ben Middleton, Assistant Director Strategic Property

 Telephone: 0161 342 2950

 e-mail: [ben.middleton@tameside.gov.uk](mailto:ben.middleton@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the latest position with the Council's Education Capital Programme and seeks approval for various proposals in line with Council priorities.
- 1.2 The Council's powers to provide and maintain educational facilities are set out in the Education Act 1996. The Council also has a statutory duty under Section 14 of the Education Act 1996, to secure sufficient and suitable places for pupils in primary and secondary schools in its area.
- 1.3 The government allocates funding for school buildings under a number of categories and these are described in Section 2 of this report.
- 1.4 Strategic Planning and Capital Monitoring Panel (SPCMP) is requested to note the content of the report and to make recommendations to Executive Cabinet in respect of the proposed allocation of funding.

## 2. FUNDING AND FINANCIAL POSITION

- 2.1 The government allocates ring-fenced capital grant funding for school buildings under the following main categories.
- 2.2 **Basic Need Funding** - Creating additional places in schools to ensure there are enough places for children in our local area. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.3 The table below provides details on the funding available for Basic Need and the total of approved schemes.

<b>Basic Need Funding</b>	<b>Amount £m</b>
Funding Brought Forward	21.557
<b>Total Funding Available</b>	<b>21.557</b>
Approved Schemes	19.675
<b>Unallocated Funding</b>	<b>1.883</b>
<b>Proposed Changes:</b>	<b>0</b>
<b>Unallocated Funding if Proposals Approved</b>	<b>1.883</b>

- 2.4 Plans will continue to be developed with schools to utilise the unallocated funds to provide additional capacity requirements in line with sufficiency assessments in both mainstream and specialist provision.
- 2.5 **School Condition Grant Funding** - Maintaining and improving the condition of school buildings. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.6 The table below provides details on the funding available for School Condition and the total of approved schemes.

<b>School Condition Allocation (SCA) Funding</b>	<b>Amount £m</b>
Funding Brought Forward	1.041
2023/24 Allocation	1.541
Contributions from Schools	0.172



<b>Total Funding Available</b>	<b>2.754</b>
Approved Schemes	2.516
<b>Unallocated Funding</b>	<b>0.238</b>
<b>Proposed Changes:</b>	
Section 106 (see paragraph 2.13)	(0.101)
Micklehurst All Saints (see paragraph 4.14)	(0.050)
<b>Unallocated Funding if Proposals Approved</b>	<b>0.389</b>

- 2.7 Schools contribute towards all school condition schemes. For 2023/24 this currently amounts to £0.172m for the following schools:

School No.	School	Project	Amount £m
2025	Broadbent Fold	Asbestos Removal & Rewire	0.010
2056	St Anne's Denton	Secure Front Entrance	0.137
7009	Cromwell	Automated Gate	0.025
	<b>Total</b>		<b>0.172</b>

NOTE: Schools can use funds from their DFC or their reserves should they choose to. This decision is devolved to each school.

- 2.8 **Devolved Formula Capital (DFC) Funding** - Devolved Formula Capital is provided to schools to maintain their buildings and fund small-scale capital projects that meet their own priorities, schools arrange these works directly.
- 2.9 Two schools have converted to Academy status in the 2023/24 financial year. As a result of this any DFC funding held by the authority must be transferred as part of the academy conversion. A total of £0.074m needs to be removed from the capital programme to reflect the transfer of funding.

<b>Devolved Formula Capital (DFC) Funding</b>	<b>Amount £m</b>
Funding Brought Forward	0.874
2023/24 Allocation	0.321
<b>Total Funding Available</b>	<b>1.196</b>
Academy Conversions Funding Transfer	(0.074)
<b>Remaining Funding for Schools Capital Projects</b>	<b>1.121</b>

- 2.10 **High Needs Provision Capital Allocation (HNPCA) funding** - is provided to support the provision of new places and improve existing provision for children and young people with special educational needs and disabilities (SEND), this is not time limited. Full details of existing and proposed schemes are set out in **Appendix 1**.
- 2.11 The table below provides details on HNPCA funding available and the total of the approved schemes.

<b>High Needs Provision Funding</b>	<b>Amount £m</b>
Funding Brought Forward	4.623
2023/24 Allocation	3.522
<b>Total Funding Available</b>	<b>8.144</b>
Approved Schemes	6.212
<b>Unallocated Funding</b>	<b>1.932</b>

<b>Proposed Changes:</b>	
Oakdale School (See paragraph 5.4)	0.150
<b>Unallocated Funding if proposals approved</b>	<b>1.782</b>

- 2.12 **Section 106 Developer Contributions** - Additional income intended to contribute towards the provision of additional school places is sometimes provided by developers as part of the planning conditions for new housing developments. These are known as Section 106 agreements. When housing estates are completed the payments become due and the Council is in receipt of several payments which have not as yet, been formally allocated to specific schemes. The current known funding available is £0.232m.
- 2.13 The following table proposes to allocate Section 106 monies from the £0.232m received from developers to current schemes in year.

Planning Reference	Amount £m	Fund	Scheme
13/01045/OUT	0.058	School Condition	Contribution towards the gable end and roof works at Gee Cross Holy Trinity.
11/00915/FUL & 19/00601/FUL	0.043	School Condition	Contribution towards the roof replacement at Micklehurst All Saints.
<b>Total School Condition S106 Receipts</b>	<b>0.101</b>		

### 3. BASIC NEED FUNDED SCHEMES

- 3.1 **Appendix 1** provides a financial update with details of current Basic Need funded projects, including proposed changes to scheme funding.
- 3.2 The current focus of the Council's Basic Need programme is to create additional places in secondary and special schools where forecasts have indicated a need.
- 3.3 The following paragraphs update the Panel on the position with the current Basic Need works.
- 3.4 **Alder High School: Secure front entrance.**  
**RAG STATUS: RED**  
Updated costs have been requested for the completion of the secure front entrance and, the costs are anticipated to be less than £0.500m and it is proposed to deal with this by way of a Licence for Alterations and the governance by way of an officer delegated decision. This will include the new reception, major building alterations undertaken and the proposed new secure entrance.  
**Budget Remaining:** £0.570m approved.  
**Remaining Issues:** Works will be undertaken during this financial year 2023/24, if approval is granted.
- 3.5 **All Saints Catholic College: Works to sports and other facilities to support additional places.**  
**RAG STATUS: GREEN**  
The works are being overseen by the Shrewsbury Diocese. Phase 1 and 2 of the works are complete. Phase 3 is scheduled to be complete by the end of 2022/23 school year with work taking place over the summer holidays to ensure the impact of the work is minimised to existing students. The work will improve the toilet and food technology facilities in the

spring/summer terms, with work to be undertaken over the summer holidays. The school have now tendered for the remaining work and have received costs of £0.226m for the toilet refurbishment and £0.200m for the food technology facilities. The school are currently awaiting full costs for a sheltered seating area and need to seek further advice from Planning for the MUGA due to groundworks. Once this is received the grant agreement can be drafted. Conversations have taken place with the school to ensure that all outstanding work is completed in this financial year as far as is practicable.

**Budget:** £1.990m approved.

**Remaining Issues:** Grant agreement to be drafted and works to be completed.

### 3.6 **Hawthorns Primary Academy: New school building.**

#### **RAG STATUS: AMBER**

On 26 April 2023, Executive Cabinet considered a report on the new building for Hawthorns School. The report provided members with a progress update on the Hawthorns SEND school scheme including the latest design solution, cost plan, programme, value for money assessment and grant funding bid submission to the Football Foundation. This report sought approval to progress the scheme including the development of standard BSF Design and Build Contract with the LEP now all the final construction costs are known for the school building.

**Budget:** £22.762m approved.

**Remaining Issues:** None

### 3.7 **Rayner Stephens Academy: Remodelling of Food Technology and Science Rooms.**

#### **RAG STATUS: GREEN**

The school are currently progressing with plans to relocate Science labs into the main school building from temporary accommodation and remodelling design technology. The scheme has been tendered and costs had risen to £2.3m. This was value engineered to £1.8m but there is still a significant shortfall. The Trust have requested further funding to support the increased costs. This is a Basic Need project and as the school has not taken additional pupils, it is recommended that no further funding is allocated to this project and the budget for the project remains at £1.300m. Conversations have taken place with the school to ensure that all outstanding work is completed in this financial year as far as is practicable. Two separate grant agreements have now been signed and sealed for the cost of the work to the Food Technology rooms (£0.107m) and science labs (£0.077m). Ongoing monitoring of the project will be through the grant agreement and reported to the Strategic Planning and Capital Monitoring Panel.

**Budget:** £1.300m approved.

**Remaining Issues:** None.

### 3.8 **St Thomas More: Contribution to provide Artificial Sports Pitch.**

#### **RAG STATUS: GREEN**

The school are currently progressing with a sporting facilities bid with the Football Foundation to obtain further funding towards the project. It is recommended that a joint bid is entered to the Football Foundation between the Council and the school as the LA has a joint ownership interest. The allocation from the Council will be used by the school as part of the match funding for this bid. The funds will not be released to the school until there is an approved grant from the Football Foundation.

**Budget:** £0.120m approved.

**Remaining Issues:** None.

## 4. **SCHOOL CONDITION FUNDED SCHEMES**

4.1 Appendix 1 provides a financial update with details of current School Condition Allocation (SCA) funded projects, including proposed changes to scheme funding.

4.2 In order to develop an informed asset management plan for schools that remain under the

Council's responsibility, condition surveys of existing school premises were undertaken by an independent surveyor appointed by the Council during 2019. The intention to create a transparent and targeted schedule of works required to school buildings.

4.3 The budget available is insufficient to meet the demands placed upon it and the surveyors were asked to identify priorities of the works required within each school and across the portfolio of schools, these priorities are continued to be programmed in to be undertaken.

4.4 In addition to the works identified in the condition survey, there are other calls on the SCA budget. This is the only central source of grant money to spend on schools (other than Basic Need, which is purely to create new school places). It has been custom and practice to address health and safety items and support disabled access by using the School Condition Allocation funding.

4.5 **Contingency**

A contingency allocation of £0.150m is allocated for the financial year 2023/24. This is to cover unforeseen and emergency works that may arise during the year.

4.6 An allocation of £0.045m for TMBC project management costs in relation to SCA schemes was approved at March 2023 Panel and Cabinet for 2023/24. This will be allocated against relevant schemes throughout the year.

4.7 The following paragraphs describe those schemes with significant variations from the original estimates or update the Panel on progress on schemes already within the programme.

4.8 **Russell Scott Primary: Funding for emergency works pending the rebuild of the new school.**

**RAG STATUS: RED**

**Programme:** Due to health and safety reasons, the temporary herras fence line between the playing field and the playground, which was in poor condition and past viable repair has now been replaced by a permanent fence line. The cost of these works was £6k.

**Budget remaining** £0.042m approved.

**Remaining Issues:** None.

4.9 **Gee Cross Holy Trinity CE Primary: Gable end/roof works.**

**RAG STATUS: COMPLETED**

**Budget:** £0.280m approved.

All works were completed over the whit half term. As detailed in paragraph 2.13, Section 106 monies have been identified to offset costs of the project, which has allowed £0.058m to be returned to the condition pot.

**Remaining Issues:** None.

4.10 **St Anne's Denton: Secure entrance extension.**

**RAG STATUS: RED**

A further meeting has taken place with school to discuss whether they would prefer to increase their contribution and gain the extra offices and toilet areas which were incorporated in the original project or whether they accept that a redesign for a secure entrance only would be undertaken. The school has confirmed that they do not have any additional resources to contribute but would prefer that the existing scheme was approved.

**Budget:** £0.510m approved.

**Remaining Issues:** The LEP has been asked to refresh the costs of the original project.

4.11 **Stalyhill Junior School: Boiler replacement and decarbonisation measures.**

**RAG STATUS: GREEN**

Due to supplier issues, the works were slightly delayed and will be completed by end of July 23.

**Budget:** £0.176m approved (included within the Place Capital Programme).

**Remaining Issues:** None.

4.12 **Oakdale Primary School: Fire stopping and Fire alarm systems.**

**RAG STATUS: GREEN**

Due to the different packages of works that are being undertaken during the summer break at Oakdale, these works have been programmed into 2 specific schemes. The fire alarm will be completed by September 2023. Fire stopping works will be completed during the remainder of 2023/24, in order to minimise disruption to school.

**Budget:** £0.450m approved.

**Remaining Issues:** None.

4.13 **Broadbent Fold Primary School: Electrical rewire and Asbestos removal.**

**RAG STATUS: GREEN**

All asbestos removal work has now been completed.

The electrical rewire works will be commence during the summer break with remaining elements undertaken by October 2023.

**Budget:** £0.550m approved.

**Remaining Issues:** None.

4.14 **Micklehurst Primary: Replacement roof.**

**RAG STATUS: GREEN**

**Programme:** Tenders have now been received and it is requested that Panel recommends to Executive Cabinet that £0.050m is returned to the unallocated School condition pot.

**Budget:** £0.350m approved. As detailed in paragraph 2.13, Section 106 monies have been identified to offset costs of the project which has allowed £0.043m to be returned to the condition pot.

**Remaining Issues:** None.

4.15 **Cromwell High: Automated security gate.**

**RAG STATUS: GREEN**

All works will be undertaken during the summer break and complete by beginning of September 2023.

**Budget:** £0.100m approved.

**Remaining Issues:** None.

4.16 **Asbestos Management Surveys.**

**RAG STATUS: GREEN**

Asbestos surveys will be undertaken as and when required within the immediate area as part of any potential condition projects at schools.

**Budget:** £0.041m approved.

**Remaining Issues:** None.

4.17 **Condition Surveys.**

**RAG STATUS: GREEN**

Over the next 5 years, schools which continue to fall under the Councils responsibility, will have an updated condition survey undertaken to enable the council to continually assess their condition. A minimum of 20% will be completed during summer 2023.

**Budget:** £0.044m approved.

**Remaining Issues:** None.

4.18 **Structural Engineers' Fees.**

**RAG STATUS: GREEN**

As and when required.

**Budget:** £4,550 approved.

**Remaining Issues:** None.

## 5. HIGH NEEDS PROVISION FUNDED SCHEMES

5.1 **Appendix 1** provides a financial update of the current High Needs Provision Capital funded projects, including any proposed changes to scheme funding.

### 5.2 **Pinfold Primary School: Adaptations for pupil with Special Educational Needs.** **RAG STATUS: RED**

A project manager has been enlisted by Mitie, the facilities management provider for the PFI contract, to oversee and progress these works. However, there is currently a review of the young person's EHCP and a placement in specialist provision is being sought. If this is agreed, the adaptations will not be needed and the allocated funding should be returned to the relevant funding stream

**Budget:** £0.077m approved.

**Remaining Issues:** A review of the young person's EHCP is taking place and therefore adaptations at the school may not be required.

### 5.3 **Longdendale High School: Accommodation to establish a 15 place resource base.** **RAG STATUS: GREEN**

An initial budget of £0.650m was agreed in November 2022 to support the Stamford Park Trust to establish a resource base at Longdendale High School. The budget will be used to facilitate a new demountable building on the school site to cater for up to 15 children. The design has been submitted to Planning and the Trust are addressing a couple of points raised. The design is then intended to be resubmitted in the second week of July with the aim of a soft transition around December 2023 and full opening January 2024. A grant agreement will be finalised once planning permission is obtained.

**Budget:** £0.650m approved.

**Remaining issues:** Signing the grant agreement once the Trust formally submitted a business case to the Education and Skills Funding Agency to establish a resource base, undertook the required public consultation and obtained the relevant planning permissions.

### 5.4 **Oakdale School: Refurbishment within existing areas of school to create additional teaching spaces.**

#### **RAG STATUS: GREEN**

Since the high level budget was approved, design works were undertaken and tender packages sent out. These have now been returned and the project cost has exceeded the original approved budget. The increase in cost is mainly due to additional toilets required and structural works that need to be incorporated within the scheme, which came to light during the design and specification process. The works can be phased in line with current governance and upon approval of the additional funding, would be totally complete by middle of October 2023 as the second phase could be undertaken whilst school is operational. Panel is asked to recommend to Executive Cabinet that a further allocation of £0.150m is approved from the High Needs Provision Fund to enable the works to be completed. This will provide a total budget of £0.300m.

**Budget:** £0.150m approved.

**Remaining Issues:** None

### 5.5 **Hawthorns School additional provision.**

#### **RAG STATUS: GREEN**

As set out in section 1.2, plans have now been finalised and increased budget approved for the new Hawthorns building. The school have already established satellite provision at Wild Bank Primary School and Discovery Academy as their current school site at Lumb Lane is not big enough for all the pupils who are registered at the school.

There is demand for the 220 places from this September but the school only have accommodation for 190 children across their current operating sites. In the 16 March 2023 SPCMP report, budget of £0.720m was approved to facilitate additional satellite accommodation for September 2023. This allowed New Bridge Academy Trust to complete

their feasibility study on options to increase places across their sites in Tameside. Following the feasibility study, the preferred option for the Trust is to have two mobile units on the current Hawthorns Lumb Lane site and two mobile units on the Samuel Laycock School site. The projected cost of the project has increased to £0.752m however, New Bridge Trust have agreed to meet the difference between the allocated budget of £0.720m and the current projected cost.

The Trust propose to buy the demountables. Once the school has transferred to new Hawthorns building, the demountables will be sold and the funding generated will be returned to Tameside Council and reallocated to future high needs projects in line with the SEN Sufficiency Strategy. The grant agreement has now been sent to the school for signing and this is expected to be received back within the next few days.

**Budget:** £0.720m approved.

**Remaining Issues:** Grant agreement to be signed and works to be completed.

5.6 **Dane Bank Primary School: Resource Base for 10 pupils.**

**RAG STATUS: GREEN**

The scheme involves remodelling a current classroom as well as creating a breakout space, sensory room and a safe outdoor space. A grant agreement with the Changing Lives in Collaboration (CLIC) Trust has now been signed and sealed for £0.063m. There have been some slight delays to the project due to lead times of materials and the school's significant change application but the work is still on track to be completed by the end of summer. Ongoing monitoring of the project will be through the grant agreement and reported to the Strategic Planning and Capital Monitoring Panel.

**Budget:** £0.063m approved.

**Remaining Issues:** Works to be completed.

5.7 **St James' Church of England Primary School, Ashton Resource Base proposal for 10 pupils.**

**RAG STATUS: GREEN**

The resource base will be a 10 place unit for primary aged children with communication and interaction needs from September 2023. The capital works will create a safe outdoor space; toilets and remodel a classroom to accommodate the base.

A grant agreement has been previously agreed with Forward as One Academy Trust for £0.076m. The grant agreement for the total amount is currently being finalised ready for signing. Ongoing monitoring of the project will be through the grant agreement and reported to the Strategic Planning and Capital Monitoring Panel.

**Budget:** £0.077m approved.

**Remaining Issues:** The grant agreement for the total amount is currently being finalised for signing. Signing the grant agreement will happen once the Trust has formally submitted a business case to the Education and Skills Funding Agency to establish a resource base, undertaken the required public consultation and obtained any relevant planning permissions.

**6. PROCUREMENT AND ADDED VALUE**

6.1 In accordance with Council policy and contractual arrangements all capital projects should be procured through the Tameside Investment Partnership/LEP except alterations to PFI schools which are procured through the PFI contracts. Capital projects at Voluntary Aided schools are generally procured directly by the relevant governing body and diocese as they own the buildings and/or have separate governance arrangements.

6.2 In addition to a fixed price and scope being provided, the LEP has a responsibility to confirm to the Council that value for money is being delivered, either through tendering or benchmarking using independent review on the larger projects. The LEP has also committed to delivering added value in the form of using local supply chains and providing

apprenticeships and work experience opportunities.

## **7. RISK MANAGEMENT**

- 7.1 The specific risks and mitigation plans, associated with each of the projects, have been identified in the main section of the report.
- 7.2 Inflation in the building industry is also a more significant risk than previously experienced and larger schemes will be most affected. Early scoping and pricing of the works will mitigate against this and enable projects to be delivered in a timely and cost-effective manner.

## **8. RECOMMENDATIONS**

- 8.1 As set out at the front of the report.





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# Agenda Item 9

<b>Report to:</b>	<b>STRATEGIC PLANNING AND CAPITAL MONITORING PANEL</b>
<b>Date:</b>	17 August 2023
<b>Executive Member:</b>	Councillor Bill Fairfoull – Deputy Executive Leader
<b>Reporting Officer:</b>	Tony Decrop – Assistant Director Children’s Services Paula Sumner – Assistant Director Early Help and Partnerships
<b>Subject:</b>	<b>CHILDREN'S SOCIAL CARE CAPITAL SCHEMES UPDATE REPORT</b>
<b>Report Summary:</b>	This report provides an update on the Children’s Social Care and Early Help property capital schemes and sets out details of the major approved schemes in this area of Children’s Services.
<b>Recommendations:</b>	That Strategic Planning and Capital Monitoring Panel be recommended to:  (i) Note the progress as set out in the report and approve the reforecasting of £1.641m of spend on the Boyds Walk project from 2023-24 to 2024-25. (ii) Add the capital funding from the Department for Education Family Hubs Grant for financial years 2023-24 (£100,100) and 2024-25 (£69,600) to the capital programme.
<b>Corporate Plan:</b>	The schemes set out in this report supports the objectives of the Corporate Plan and enable the delivery of the Children’s 7-point plan.
<b>Policy Implications:</b>	In line with Policy and Financial Framework .
<b>Financial Implications: (Authorised by the statutory Section 151 Officer)</b>	This report provides an update in relation to the schemes already approved and any updates on progress. The Education Capital programme is funded entirely by Grants and contributions, which means the council has to prioritise this spending on priority schemes. It is critical value for money considerations are at the heart of our decision-making.

There is total budget approved of £2.863m for 2023/24 with a request included in this report for an additional £0.100m to bring total available funding to £2.963m

	<b>Amount £m</b>
Approved Programme Budget	2.863
<b>Remaining Funding</b>	<b>2.863</b>
Proposed Programme Changes	0.100
<b>Total Funding</b>	<b>2.963</b>

A substantial element of the Boyd’s walk project has slipped into 2024/25, which will delay the impact of revenue benefits associated with the opening of the children’s home. Council owned residential homes typically provide places at £2k per week lower than external homes.

If the Boyd’s Walk project costs increase by £0.200m this will create a cost pressure on the scheme that will need to be funded from elsewhere. There is a grant bid underway for an additional £0.700m but there is a risk that if this is unsuccessful the council will have to fund the additional costs.

**Legal Implications:  
(Authorised by the  
Borough Solicitor)**

This report is intended to provide Members with an update on progress of the various projects. No decisions are sought in relation to the projects, which are subject to their own due diligence, governance and decision-making save for the recommendation to cabinet to add the capital funding from the Department for Education Family Hubs Grant for financial years 2023-24 (£100,100) and 2024-25 (£69,600) to the capital programme.

**Risk Management:**

This is covered in the content of the report.

**Background Information:**

The background papers relating to this report can be inspected by Contacting Tony Decrop, Assistant Director of Children's Services by:



Telephone: 0161 342 3725



e-mail: [tony.decrop@tameside.gov.uk](mailto:tony.decrop@tameside.gov.uk)

## 1. INTRODUCTION

- 1.1 This report provides an update on the Children's Social Care and Early Help property capital projects, within the Capital Programme managed by the Directorate and sets out details of the major approved property capital schemes in this Directorate.
- 1.2 Full details of existing schemes are set out below:

<b>Scheme Name</b>	<b>2023/24 Approved Budget Allocation £m</b>	<b>Re-Profiled into 24/25 budget £m</b>	<b>2023/24 Budget addition (Subject to Approval) £m</b>	<b>2023/24 Budget (Subject to Re-Profiling Approval) £m</b>	<b>2024/25 Budget after Re profiling and additions Subject to Approval £m</b>
Respite Unit	0.367	0	0	0.367	0
Boyds Walk	2.408	1.641	0	0.767	2.454
Unallocated Short Breaks	0.088	0	0	0.088	0
Family Hubs	0	0	0.100	0.100	0.070
<b>Total</b>	<b>2.863</b>	<b>1.641</b>	<b>0.100</b>	<b>1.322</b>	<b>2.524</b>

## 2. PROGRESS UPDATE

### Respite Unit

- 2.1 As reported to committee on the 14<sup>th</sup> March 2022, the purchase of a respite property did not conclude due to the report on title and the service conclusion that the property would not be fit for the purpose it is intended. The delivery of edge of care respite will now form part of the work Salford City Council are undertaking as Sector Led Improvement Partners commissioned by the DFE which will inform are future model and provision of in-house Children's Homes. The way forward on capital spend will also be influenced by the Governments response to the Independent Review of Children's Social Care (Stable Homes Built on Love), that includes proposals to establish regional commissioning care co-operatives (GM is already considering this proposal).

### Boyds Walk Replacement

- 2.2 Boyds Walk is Children's Home for children with disabilities requiring long term and short-term care. The property from which the service operates is not fit for purpose. The property has significant health and safety, safeguarding and Children's Home Regulation deficiencies and Ofsted, Fire Service and Children's Services senior management are all of the same opinion that an urgent replacement is required. An Executive Cabinet was approved at the 26<sup>th</sup> October 2022 meeting that recommends a new build replacement for Boyds Walk on the former Flowery Field Infant School vacant site. A bid to the DFE Children's Home Capital Programme funding opportunity was successful (50% of estimated capital cost and a Grant Offer Letter has been signed for £1.600m).
- 2.3 The start of the project has been delayed due to the DFE requirement for formal consultation on the appropriation of land (former Infant School site). The decision to approve the appropriation of land for an alternate use has now been agreed by the Minister.
- 2.4 RIBA Stage 2 has recently been completed and at this early stage, the project is anticipated to be approx. £0.200m over budget. The main reasons for this are a small increase in the gross internal floor area, soft market testing of market of the mechanical and electrical works required coming back significantly higher than first estimated and the requirement to have

a sub-station to accommodate the new capacity brought by the scheme. Early value engineering has been undertaken during stage 2 and the current cost of the project includes risk and inflation contingencies, which may be taken out as the project moves through its RIBA stages. Further value engineering will also be considered, especially for mechanical and electrical works, in order to manage cost within the original funding envelope.

- 2.5 It is worth noting that a £0.700m capital bid to the NHSE is being drafted and will be submitted in August. If successful, this bid will reduce the Council's 50% contribution to the scheme and / or provide a contingency for the scheme. The success, or otherwise, of this bid will be reported in future monitoring reports.

#### **Unallocated Short Breaks**

- 2.6 The unallocated short breaks funding will be utilised to support home adaptations needed to accommodate children with disabilities.

#### **Family Hubs**

- 2.7 In May 2022, Tameside Council was one of seventy-five local authorities identified to receive a £169,700 share of the £301.750 million to implement the Family Hubs and Best Start for Life Programme in the years 2022-25.

- 2.8 The Family Hubs and Start for Life Programme is a jointly overseen by the Department for Education (DfE) and the Department of Health and Social Care (DHSC) with funding allocated for October 2022 to March 2025. There is an expectation that local authorities meet all the requirements of the Family Hubs and Start for Life programme by 31st March 2025.

- 2.9 Family hubs are a way of joining up locally and bringing existing family help services together to improve access to services, connections between families, professionals, services, and providers, and putting relationships at the heart of family help. Family Hubs bring together services for families with children of all ages (0-19) or up to 25 with special educational needs and disabilities (SEND), with a great Start for Life offer at their core. They can include hub buildings and virtual offers. How services are delivered varies from place to place, but the following principles are key to the family hub model:

- **More accessible** – through clearly branded and communicated hub buildings, virtual offers and outreach.
- **Better connected** – family hubs drive progress on joining up professionals, services and providers (state, private, voluntary) – through co-location, data sharing, shared outcomes and governance. Moving from services organised for under-fives, to families with children of all ages, reduces fragmentation (even though an emphasis on early years and the 'Start for Life' offer will remain).
- **Relationship-centred** – practice in a family hub builds on family strengths and looks to improve family relationships to address underlying issues.

- 2.10 The Tameside Family Hub model is well under way utilising revenue grant funding from the Department for Education to provide a new updated model of providing support to Tameside families. The new capital investment in the Family Hubs and Best Start for Life Programme will be used to support our Family Hubs to have stable IT infrastructure so that our workforce and partners are able to have good reliable connectivity. The capital spending will also enable bringing in IT equipment into Family Hubs for families to use to access websites such as the Local Offer or Children's services pages. Some capital funding will be used to repair our outdoor areas to support with the delivery of early years sessions externally. In addition, our family hubs will be re-branded with new signs at our hub and spoke locations.

### **3. RECOMMENDATIONS**

- 3.1 As set out at the front of the report.